# Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

Issued	unde	r P.A.	2 of 1968, as	amended an	nd P.A. 71 of 1919,	as amended	l.							
Loca	I Unit	of Gov	ernment Type	Э			Local Unit Na	me	County					
	count	ty	□City	□Twp	□Village	Other								
Fisca	al Yea	r End			Opinion Date			Date Audit Rep	port Submitted to State					
We a	ffirm	that												
We a	re ce	ertifie	d public ac	countants	s licensed to pr	actice in N	/lichigan.							
We f	urthe	r affi	rm the follo	wing mat	erial, "no" resp	onses hav	e been discl	osed in the financ	cial statements, incl	uding the notes, or in the				
Mana	agem	nent l	_etter (repo	ort of comi	ments and reco	ommenda	tions).							
	YES	8	Check ea	ch applic	able box belo	w. (See ii	nstructions fo	r further detail.)						
1.					nent units/fund es to the financ				in the financial stat	ements and/or disclosed in the				
2.			There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.											
3.			The local	unit is in o	compliance witl	h the Unif	orm Chart of	Accounts issued	by the Department	of Treasury.				
4.			The local	unit has a	ndopted a budg	et for all r	equired funds	S.						
5.			A public h	earing on	the budget wa	s held in	accordance v	vith State statute.						
6.					ot violated the ssued by the L				under the Emerger	ncy Municipal Loan Act, or				
7.			The local	unit has n	not been delinq	uent in dis	stributing tax	revenues that we	ere collected for and	other taxing unit.				
8.			The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.  The local unit only holds deposits/investments that comply with statutory requirements.											
9.								s that came to ou sed (see Append		ed in the <i>Bulletin for</i>				
10.			that have	not been	previously com	nmunicate	d to the Loca		nce Division (LAFD)	during the course of our audit . If there is such activity that has				
11.			The local	unit is free	e of repeated o	omments	from previou	s years.						
12.			The audit	opinion is	UNQUALIFIE	D.	•	•						
13.			The local	unit has c		SASB 34 c	or GASB 34 a	s modified by MC	CGAA Statement #7	and other generally				
14.	П	П	•		• • • •	•	orior to payme	ent as required by	y charter or statute.					
15.						-	• •	ed were performe						
If a inclu desc	uded cripti	in tl on(s)	of governinis or any of the auth	ment (auth other auchority and	horities and co dit report, nor /or commissior	mmission do they c	s included) is obtain a stan	operating within d-alone audit, plo	the boundaries of	the audited entity and is not name(s), address(es), and a				
			· .	<u> </u>	s statement is o		-	·						
We	have	e end	closed the	following	g:	Enclosed	I Not Requir	ed (enter a brief jus	stification)					
Fina	ancia	l Sta	tements											
The	lette	er of	Comments	and Reco	ommendations									
Oth	er (D	escrib	e)											
Certi	fied P	ublic A	Accountant (Fi	rm Name)				Telephone Number	, <del></del>					
Stree	et Add	ress						City	State	Zip				
Auth	orizinç	g CPA	Signature			Р	rinted Name	1	License	Number				



# City of Howell, Michigan

# Financial Report with Supplemental Information June 30, 2006



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1111 Michigan Ave. East Lansing, MI 48823 Tel: 517.332.6200 Fax: 517.332.8502 plantemoran.com

#### Independent Auditor's Report

To the City Council City of Howell, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Howell as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Howell's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Howell as of June 30, 2006 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and the major funds' budgetary comparison schedules, as identified in the table of contents, are not a required part of the basic financial statements, but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

To the City Council City of Howell, Michigan

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Howell's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Plante & Moran, PLLC

September 6, 2006

#### **Management's Discussion and Analysis**

The following discussion and analysis of the City of Howell's annual financial report presents our view of the City's financial performance during the fiscal year ended June 30, 2006. Please read it in conjunction with the City's basic financial statements, which follow beginning on page 14.

#### Financial Highlights

- The City's total net assets increased as a result of the fiscal year's operations. The net assets of our business-type activities increased by \$13,000, or .05 percent, and net assets of our governmental activities increased by \$414,000, or 2.1 percent.
- During the year, the City had revenues that were \$427,000 more than the \$13 million in expenses.
- In the City's business-type activities, revenues were \$3.82 million while expenses were \$3.82 million.
- Total costs of all the City's programs were \$13 million.
- The General Fund reported a decrease for the year of \$400,000 which included a one time charge of \$382,000 which consisted of a tax tribunal settlement.
- The resources available for appropriation were \$68,000 less than budgeted in the General Fund. Expenditures were \$549,000 less than budgeted.

#### **Overview of the Financial Statements**

This annual report consists of the following report sections: management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an optional section that presents combining statements for non-major governmental funds and internal service funds. The basic financial statements are presented in two different formats: government-wide financial statements and fund financial statements.

- The government-wide financial statements include the statement of net assets (deficit) and the statement of activities. These statements provide both long-term and short-term information about the City's overall financial status.
- The fund financial statements include the balance sheet and the statement of revenue, expenditures, and changes in fund balances. These statements focus on individual parts of the City government and report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

#### **Management's Discussion and Analysis (Continued)**

#### **Overview of the Financial Statements (Continued)**

- The governmental fund statements tell how general government services, like public safety, were financed in the short-term as well as what remains for future spending.
- The proprietary fund statements present short- and long-term financial information about those activities that the City operates in a business-like manner, such as the water and sewer system.
- The fiduciary fund statements provide information about the financial relationships in which the City acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

The basic financial statements also include notes that explain some of the information in the basic financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information presented in the basic financial statements. In addition to these required supplementary schedules, we have provided a section with combining statements that provide details about our non-major governmental and internal service funds.

#### **Government-wide Statements**

The City's government-wide statements begin on page 14 of this report. These statements report information about the City as a whole under the accrual method of accounting, which is similar to the accounting used by most private-sector companies. The statement of net assets includes all, both current and long-term, of the government's assets and liabilities and the statement of activities includes all of the current year's revenues and expenses regardless of when cash is received or paid.

The combined objective of the government-wide statements is to report the City's net assets and how they have changed. The reporting of net assets is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net assets can be viewed as indicators of whether its financial health is improving or deteriorating, respectively.
- In addition to the financial factors, you will need to consider additional information such as changes in the City's property tax base and the condition of the City's roads to assess the overall health.

#### **Management's Discussion and Analysis (Continued)**

#### **Government-wide Statements (Continued)**

The City's government-wide financial statements divide the reported information into three categories:

- Governmental activities Most of the City's basic services are included here, such as police, public works, recreation, and general information. Property taxes and state and federal grants are used to finance most of these activities.
- Business-type activities The City charges fees to customers to help it cover the costs of certain services it provides. The City's water and sewer system are included in this category.
- Component units The City includes other legal entities in its report such as the Downtown Development Authority, TIFA, and Brownfield Redevelopment. The City is financially accountable for these "component units" although they are legally separate entities.

#### **Fund Financial Statements**

The City's fund financial statements begin on page 17 of this report. These statements provide more detailed information about the City's most significant funds. The City uses funds to account for specific sources of funding and spending for particular purposes. Some funds are required by state law and by bond covenants and others are established by City Council to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The City has three kinds of funds that use different accounting approaches:

• Governmental funds - Most of the City's basic services are included in governmental funds. These funds focus on (I) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. These funds are reported using the modified accrual accounting method that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because governmental fund information has a short-term focus and the government-wide statement incorporates long-term information, we describe the relationship (or differences) between government activities and governmental funds in a reconciliation at the bottom of the fund financial statements.

#### **Management's Discussion and Analysis (Continued)**

#### **Fund Financial Statements (Continued)**

- Proprietary funds When the City charges customers fees for the services it provides, the fees are generally reported in proprietary funds. Similar to the reporting method used on the government-wide statements, proprietary funds provide both long- and short-term financial information.
  - o In fact, the City's enterprise funds (water and sewer) are the same as its businesstype activities, but provide more detail and additional information.
  - We use internal service funds (the other type of proprietary fund) to report activities that provide services and supplies for the City's other programs and activities. The City currently uses two internal service funds, Department of Public Service and Equipment Pool.
- Fiduciary funds The City is the trustee, or fiduciary, for its retired employee health insurance plan. It is also responsible for other assets that, because of a trust arrangement, can be used for the trust beneficiaries. The City is responsible for ensuring that the assets reported in these funds are used for their intended purpose. A separate statement of fiduciary net assets and a statement of changes in fiduciary net assets are presented on pages 23 and 24 of this report. These activities are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

#### **Management's Discussion and Analysis (Continued)**

#### Financial Analysis of the City as a Whole

The City's combined net assets were increased from a year ago from \$48.8 million to \$49.2 million. The following table illustrates the varying results of the governmental activities and business-type activities which combine to capture the City's total net assets.

Table	I

Table 1	C	Governmental	G	overnmental	В	usiness-type	В	Susiness-type	Т	otal Primary	Т	otal Primary
		Activities		Activities		Activities		Activities		Government	(	Government
		2006		2005		2006		2005		2006		2005
Current assets Noncurrent assets	\$	7,167,769 17,261,260	\$	8,947,884 15,693,802	\$	5,114,707 25,624,372	\$	4,912,908 26,029,916	\$	12,282,476 42,885,632	\$	13,860,792 41,723,718
Total assets		24,429,029		24,641,686		30,739,079		30,942,824		55,168,108		55,584,510
Long-term liabilities		2,935,000		3,850,000		1,009,210		1,458,814		3,944,210		5,308,814
Current liabilities	_	1,611,580		1,322,815		412,463		180,109		2,024,043	_	1,502,924
Total liabilities		4,546,580		5,172,815		1,421,673		1,638,923		5,968,253		6,811,738
Net assets:												
Invested in capital assets	; -											
Net of related debt		13,459,142		11,436,684		24,387,860		24,571,102		37,847,002		36,007,786
Restricted		2,336,832		2,219,967		2,748,951		2,552,513		5,085,783		4,772,480
Unrestricted	_	4,086,475	_	5,812,220		2,180,595	_	2,180,286		6,267,070		7,992,506
Total net assets	<u>\$</u>	19,882,449	<u>\$</u>	19,468,871	<u>\$</u>	29,317,406	<u>\$</u>	29,303,901	<u>\$</u>	49,199,855	<u>\$</u>	48,772,772

Net assets of the City's governmental activities increased by 2.1 percent to \$19.9 million. Investments in capital assets, net of related debt, increased by 17.7 percent to \$13.5 million. This increase is due mainly to the capitalization of infrastructure contributions and additional investment in the infrastructure of the City.

Unrestricted net assets, or the portion of net assets used to finance day-to-day operations, without constraints established by debt covenants, enabling legislation, or other legal requirements decreased by 29.7 percent or \$1.7 million. The primary reasons for the decrease in unrestricted net assets are the one time charge of \$382,000 to settle a tax tribunal case and increased transfers to various capital project funds to invest in the infrastructure of the City. Restricted net assets increased by 5.2 percent or \$117,000 mainly due to the increased investment in infrastructure.

# **Management's Discussion and Analysis (Continued)**

## Financial Analysis of the City as a Whole (Continued)

The net assets of our business-type activities increased by .05 percent during the fiscal year. This increase is due to revenues exceeding expenses and continued investment in infrastructure (water and sewer mains) without additional debt being incurred.

The following table displays the City's changes in net assets.

_	_			_
7	$\overline{}$	ы	_	7
-1	4	U	ıe	_

	Governmenta Activities	Governmental Activities	Business-type Activities	Business-type Activities	Total Primary Government	Total Primary Government		
	2006	2005	2006	2005	2006	2005		
Revenue								
Program revenue:								
Charges for services	\$ 1,015,502	1,099,916	\$ 3,141,911	\$ 3,157,392	\$ 4,157,413	\$ 4,257,308		
Operating grants and								
contributions	831,575	901,754	-	-	831,575	901,754		
Capital grants and								
contributions	1,331,436	179,655	612,406	959,616	1,943,842	1,139,271		
General revenue:								
Property taxes	5,048,896		-	-	5,048,896	5,042,691		
State-shared revenue	860,697		-	-	860,697	867,744		
Other	296,899		7,552	18,394	304,451	322,245		
Investment earnings	183,198	127,135	69,996	45,977	253,194	173,112		
Total revenue	9,568,203	8,522,746	3,831,865	4,181,379	13,400,068	12,704,125		
Program Expenses								
General government	2,448,448	2,069,478	-	_	2,448,448	2,069,478		
Public safety	2,498,502	2,504,009	-	-	2,498,502	2,504,009		
Public works	2,670,948	2,758,986	-	-	2,670,948	2,758,986		
Community and economic								
development	221,693	273,059	-	-	221,693	273,059		
Recreation and culture	1,203,894	1,195,748	-	-	1,203,894	1,195,748		
Interest on long-term debt	175,081	127,312	-	-	175,081	127,312		
Water	-	-	1,663,102	1,679,472	1,663,102	1,679,472		
Sewer			2,091,317	1,985,496	2,091,317	1,985,496		
Total program								
expenses	9,218,566	8,928,592	3,754,419	3,664,968	12,972,985	12,593,560		
Excess before transfers	349,637	(405,846)	77,446	516,411	427,083	110,565		
	,	, ,			,,,,,,	, , , ,		
Transfers	63,941	62,852	(63,941)	(62,852)				
Change in Net Assets	\$ 413,578	\$ (342,994)	\$ 13,505	\$ 453,559	\$ 427,083	<u>\$ 110,565</u>		

#### **Management's Discussion and Analysis (Continued)**

#### Financial Analysis of the City as a Whole (Continued)

The City's total net assets increased by .88 percent or \$427,000 over the fiscal year.

#### **Governmental Activities**

Table 3 presents the cost of each of the City's four largest programs: public safety, public works, community and economic development, and recreation and culture. The table also presents each program's net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions.

Table 3

	To	otal Cost of Services 2006	To	otal Cost of Services 2005	١	Net Cost of Services 2006	Net Cost of Services 2005		
		2000		2003		2000		2003	
Public safety Public works	\$	2,498,502 2,670,948	\$	2,504,009 2,758,986	\$	2,209,771 746,478	\$	2,102,610 1,867,656	
Community and economic development		221,693		273,059		80,666		232,666	
Recreation and culture		1,203,894		1,195,748		703,466		651,126	
All others		2,623,529		2,196,790		2,299,672		1,893,209	
Total	\$	9,218,566	\$	8,928,592	<u>\$</u>	6,040,053	<u>\$</u>	6,747,267	

- The cost of all governmental activities this year was \$9.2 million.
- The amount that City taxpayers paid for these activities through City taxes was only \$5.0 million.
- Some of the cost was paid by the beneficiaries of the program's activities (\$1.0 million), or by other governments and organizations that subsidized certain programs with grants and contributions (\$832,000).and capital contributions of infrastructure. (\$1.3 million)
- The City paid for the \$6.0 million "public benefit" portion with \$5.0 million in taxes and with other revenues.

#### **Management's Discussion and Analysis (Continued)**

#### **Business-type Activities**

Operating revenues of the City's business-type activities, water, and sewer stayed relatively stable (\$3.1 million for 2006 and \$3.2 million for 2005) and operating expenses also remained relatively stable. The City experienced change in net assets of \$13,000 in its water and sewer operations. Factors contributing to these results included:

 Capital contributions received due to the continued growth of the system without expending additional resources, diligence in the area of expenditure control, and implementing additional operating efficiencies.

#### The City's Funds

As the City completed the year, its governmental funds (see the balance sheet presented on page 17) reported a combined fund balance of \$4.9 million, or \$1.5 million below last year. Included in this year's total change in fund balance is a decrease of \$400,000 in the City's General Fund. The primary reasons for the General Fund's use of fund balance include the following:

- Settlement of a tax tribunal case in the amount of \$382,000.
- Additional investment in the capital projects for Clinton Street, Parker Skate Park, and the M-59 Boardwalk of \$496,000.

#### **General Fund Budgetary Highlights**

Over the course of the year, the City Council revised the City budget several times. The first amendments were adopted in conjunction with the fiscal year 2005-2006 budget. These appropriations were to adjust the original budget when departments submitted estimated year-end figures that exceeded current budgeted amounts. The second amendments adopted allowed for appropriations to prevent budget overruns.

Even with these adjustments, actual expenditures were \$0.5 million below final budget amounts. The most significant positive variances resulted from lower than anticipated transfers to the Recreational Fund, Local Street, Rubbish and Garbage, and the D-19 Capital Project.

#### **Management's Discussion and Analysis (Continued)**

#### **Capital Asset and Debt Administration**

At the end of the 2006 fiscal year, the City had invested approximately \$42 million in a broad range of capital assets, including police equipment, buildings and improvements, computer equipment and software, parks and recreational facilities, roads, and water and sewer lines (see Table 4 below).

Table 4

	Governmental		G	overnmental	Е	Business-type	В	Business-type Total Primary		Total Primary		
	Activities			Activities	Activities Activities Government		Government	Government				
		2006		2005	5 2006		2005		2006		2005	
Land	\$	1,035,214	\$	1,035,214	\$	430,064	\$	430,064	\$	1,465,278	\$	1,465,278
Land improvements		1,708,623		1,606,883		-		-		1,708,623		1,606,883
Buildings and improvements		6,435,668		6,334,133		23,613,021		23,486,020		30,048,689		29,820,153
Furniture and equipment		4,213,699		3,824,471		1,169,937		1,146,356		5,383,636		4,970,827
Construction in progress		1,318,557		1,103,401		561,379		761,833		1,879,936		1,865,234
Infrastructure:												
Roads and sidewalks		15,565,063		13,403,166		-		-		15,565,063		13,403,166
Water systems		-		-		4,877,754		4,495,796		4,877,754		4,495,796
Sewer systems			_		_	5,483,268	_	5,387,996	_	5,483,268	_	5,387,996
Subtotal assets		30,276,824		27,307,268		36,135,423		35,708,065		66,412,247		63,015,333
Accumulated depreciation		13,422,682		12,020,584		10,511,051	_	9,678,149		23,933,733		21,698,733
Net capital assets	\$	16,854,142	\$	15,286,684	\$	25,624,372	\$	26,029,916	\$	42,478,514	\$	41,316,600

The year's major additions to capital assets included:

- Preliminary construction of Clinton Street \$276,000
- Construction in progress for Loop Road \$414,000
- Capital Contribution of Infrastructure \$1.1 million
- Completion of the Parker Skate Park \$260,000
- Equipment pool vehicles \$160,000
- Completion of the Isbell Street improvements including water and sewer lines -\$873,000

#### **Management's Discussion and Analysis (Continued)**

#### **Debt**

At year end the City had \$3.4 million in bonds and notes outstanding. This represents a \$455,000 decrease from the previous year (see Table 5 below). More detailed information about the City's long-term liabilities is presented in Note 7 to the basic financial statements.

The City of Howell maintains a non-insured rating of A with Standard & Poor's.

State statutes limit the amount of general obligation debt a City may issue to 10 percent of its total assessed valuation. The debt limit for the City is \$46,804,365 which is significantly in excess of the City's total net debt.

Table 5						
	Governmental	Governmental	Business-type	Business-type	Total Primary	Total Primary
	Activities	Activities	Activities	Activities	Government	Government
	2006	2005	2006	2005	2006	2005
General obligations and						
special assessments	\$ 3,395,000	\$ 3,850,000	•	\$ -	\$ 3,395,000	\$ 3,850,000
Revenue bonds			1,236,512	1,458,814	1,236,512	1,458,814
Total	\$ 3,395,000	\$ 3,850,000	\$ 1,236,512	\$ 1,458,814	\$ 4,631,512	\$ 5,308,814

#### **Economic Factors and Next Year's Budget and Rates**

The City's budget for the 2007 fiscal year is balanced with no property tax rate increase. Estimated property tax revenues are expected to increase by approximately \$367,000 from the prior year due mainly to added tax base from new development. The failure of the Parks & Recreation Authority millage during August 2006 will impact fees and services. The total impact this will have is now under review. The current fee structure of the Water and Sewer operations will be analyzed in order to more fully cover current operating costs. The City is continuing its Loop Road Project in order to provide a roadway to assist in growth of the downtown area and residential development.

Total expenses in the General Fund for the 2007 fiscal year are estimated to be \$7.2 million. Included in those costs are the General Fund's contributions to the rubbish and garbage collection program (\$462,000) and the recreation program (\$591,000). As stated earlier, the City is currently reviewing its total funding of the recreation program.

# **Management's Discussion and Analysis (Continued)**

#### **Contacting the City's Financial Management**

This financial report is intended to provide citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the Deputy City Manager – Finance office at the City of Howell, 611 E. Grand River Avenue, Howell, Michigan, 48843.

# Statement of Net Assets (Deficit) June 30, 2006

	Governmental	Business-type		Component
	Activities	Activities	Total	Units
Assets		_		
Cash and investments (Note 3)	\$ 5,595,480	\$ 1,842,690	\$ 7,438,170	\$ 609,862
Receivables (Note 4):	, , ,			
Taxes	24,743	_	24,743	_
Special assessments	402,419		402,419	_
Accounts	59,737		435,405	_
Mortgage notes	-	· <u>-</u>	-	4,997
Inventories	-	124,734	124,734	· <u>-</u>
Internal balances	19,215	(19,215)		_
Due from other governmental units	454,173	,	465,310	_
Prepaid costs and other assets	155,505		180,177	3,359
Land held for sale	456,497		456,497	_
Restricted assets (Note 8):	,		,	
Customer deposits	_	6,070	6,070	_
Bond reserve	_	359,192	359,192	_
Replacement and improvement account	_	2,389,759	2,389,759	_
replacement and improvement account	-	2,507,757	2,507,707	·
Total restricted assets	-	2,755,021	2,755,021	-
Investment in joint venture (Note 14)	407,118	_	407,118	_
Capital assets - Net (Note 5)	16,854,142	25,624,372	42,478,514	262,907
Total assets	24,429,029	30,739,079	55,168,108	881,125
Liabilities				
Accounts payable	633,694	100,116	733,810	11,986
Accrued and other liabilities	400,589		485,634	11,277
Due to other governmental units	117,297		117,297	305,832
Noncurrent liabilities (Note 7):	117,277	_	117,277	303,032
Due within one year	460,000	227,302	687,302	143,652
Due in more than one year	2,935,000		3,944,210	545,000
Total liabilities	4,546,580	1,421,673	5,968,253	1,017,747
	·	· · · · · · · · · · · · · · · · · · ·		
Net Assets (Deficit)				
Invested in capital assets - Net of related debt	13,459,142	24,387,860	37,847,002	254,255
Restricted:				
Bond reserve	-	359,192	359,192	-
Replacement and improvement	-	2,389,759	2,389,759	-
Streets	237,934	-	237,934	-
Capital improvements	672,659	_	672,659	_
Debt service	907,382		907,382	_
Law enforcement	12,264		12,264	_
Cemetery	505,330		505,330	_
Other purposes	1,263		1,263	_
Unrestricted (deficit)	4,086,475		6,267,070	(390,877)
Total net assets (deficit)	\$ 19,882,449	\$ 29,317,406	\$ 49,199,855	\$ (136,622)

			Program Revenues						
					C	perating	Ca	pital Grants	
			(	Charges for	Grants and			and	
		Expenses		Services	Со	ntributions	Contributions		
Functions/Programs									
Primary government:									
Governmental activities:									
General government	\$	2,448,448	\$	323,857	\$	_	\$	_	
Public safety	Τ.	2,498,502	τ.	233,482	Ψ	55,249	Ψ.	_	
Public works		2,670,948		146,625		579,885		1,197,960	
Community and economic development		221,693		7,551		-		133,476	
Recreation and culture		1,203,894		303,987		196,441		-	
Interest on long-term debt		175,081							
Total governmental activities		9,218,566		1,015,502		831,575		1,331,436	
Business-type activities - Water and sewer:									
Water Supply System		1,663,102		1,730,503		-		73,853	
Sewage Disposal System		2,091,317		1,411,408				538,553	
Total business-type activities		3,754,419		3,141,911				612,406	
Total primary government	<u>\$</u>	12,972,985	\$	4,157,413	\$	831,575	\$	1,943,842	
Component units:									
Downtown Development Authority	\$	265,235	\$	-	\$	-	\$	2,310	
Tax Increment Financing Authority	•	316,043	•	-	•	-		- -	
Economic Development Corporation		250	_						
Total component units	<u>\$</u>	581,528	\$		\$	-	\$	2,310	

General revenues:

Property taxes

State-shared revenues

Unrestricted investment earnings

Franchise fees

Miscellaneous

Transfers

Total general revenues and transfers

Change in Net Assets

Net Assets (Deficit) - Beginning of year

Net Assets (Deficit) - End of year

# **Statement of Activities Year Ended June 30, 2006**

	Pr			
G	overnmental	Business-type		Component
	Activities	Activities	Total	Units
\$	(2,124,591) (2,209,771)	\$ -	\$ (2,124,591) (2,209,771)	\$ -
	(746,478)	_	(746,478)	_
	(80,666)	_	(80,666)	_
	(703,466)	-	(703,466)	-
	(175,081)	-	(175,081)	-
	(6,040,053)	-	(6,040,053)	-
	_	141,254	141,254	_
	_	(141,356)	(141,356)	_
		(102)	(102)	
	(6,040,053)	(102)	(6,040,155)	-
	- - -	- - -	 - - -	(262,925) (316,043) (250)
	-	-	-	(579,218)

69,996

7,552

(63,941)

13,607

13,505

29,303,901

\$ 29,317,406

5,048,896

860,697

253,194

102,457

201,994

6,467,238

427,083

48,772,772

\$ 49,199,855

5,048,896

860,697

183,198

102,457

194,442

63,941

6,453,631

413,578

19,468,871

\$ 19,882,449

Net (Expense) Revenue and Changes in Net Assets

799,685

10,039

14,748

824,472

245,254

(381,876)

(136,622)

# Governmental Funds Balance Sheet June 30, 2006

				Major Debt Se	ervice	e Funds	Special	Revenue Fund				
		General		Utilities SAD		1995 Special Assessment	Parks a	nd Recreation		ther Nonmajor ernmental Funds	Tota	al Governmental Funds
Assets			-				-		-			
Cash and investments	\$	2,382,491	\$	127,120	¢	377,843	¢	4,215	\$	1,637,232	¢	4,528,901
Receivables (Note 4):	Ψ	2,362,471	Ψ	127,120	Ф	377,043	Ф	7,213	φ	1,037,232	φ	7,326,901
Taxes		24.743		_		_		_		_		24,743
Special assessments		5,348		187,216		209.855		_		_		402,419
Accounts		36,730		-				4.264		18.743		59,737
Oue from other funds (Note 6)		51,863		_		_		23,154		80,619		155,636
Oue from other governmental units		357,588		_		_		,		92,982		450,570
Prepaid costs and other assets		125,343		_		_		9,021		14,352		148,716
and held for sale		-		-		-				456,497		456,497
Total assets	\$	2,984,106	\$	314,336	\$	587,698	\$	40,654	\$	2,300,425	\$	6,227,219
	-		<u>-</u>		<u>-</u>		<u>-</u>	,	<u>-</u>	_,,	<u> </u>	-,,
Liabilities and Fund Balances												
iabilities												
Accounts payable	\$	443,515	\$	-	\$	-	\$	20,495	\$	146,140	\$	610,150
Accrued and other liabilities		48,087		-		-		12,694		4,478		65,259
Due to other funds		99,086		-		-		1,472		65,164		165,722
Due to other governmental units		117,297		-		-		-		-		117,297
Deferred revenue (Note 4)		5,348	-	187,216	_	209,855	-	-				402,419
Total liabilities		713,333		187,216		209,855		34,661		215,782		1,360,847
und Balances												
Reserved for:												
Debt service		_		127,120		377,843		-		-		504,963
Law enforcement		5,103		-		-		-		7,161		12,264
Prepaid expenses		125,343		-		-		-		-		125,343
Land for sale		_		-		-		-		456,497		456,497
Donations		1,263		-		-		-		-		1,263
Cemetery		-		-		-		-		505,330		505,330
Unreserved (major funds)		2,139,064		-		-		5,993		-		2,145,057
Unreserved (nonmajor funds):												
Special Revenue Fund		_		-		-		-		442,996		442,996
Capital Projects Fund						_				672,659		672,659
Total fund balances		2,270,773		127,120		377,843		5,993		2,084,643		4,866,372
Total liabilities and fund belances	•	2 094 104	¢	214 224	¢	E07 400	¢	40.454	•	2 200 425		
Total fund balances  Total liabilities and fund balances	<u>\$</u>	2,270,773 2,984,106	\$	127,120 314,336	\$	377,843 <b>587,698</b>	<u> </u>	5,993 <b>40,654</b>	\$	2,084,643 2,300,425		4,8

# Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances Year Ended June 30, 2006

			Major Debt Se		Servi	ce Funds	Special Revenue Fund	_			
		General	SA	9 Utilities D Debt tirement		95 Special ssessment	Parks and Recreation		Nonmajor Governmental Funds		Total overnmental Funds
Revenue											
Property taxes	\$	5,048,896	\$	-	\$	_	\$ -	\$	-	\$	5,048,896
Special assessments		-		27,866		55,107	· -		-		82,973
Licenses and permits		195,127		_		_	=		-		195,127
Federal sources		43,440		_		_	-		114,757		158,197
State and local sources		876,323		-		-	=		563,065		1,439,388
Charges for services		163,312		_		_	479,464		146,660		789,436
Fines and forfeitures		76,793		-		-	-		-		76,793
Interest income		45,159		13,881		16,592	-		55,937		131,569
Investment and rental income		225,009		694		7,972	34		-		233,709
Other revenue		246,479					30,112		96,581		373,172
Total revenue		6,920,538		42,441		79,671	509,610		977,000		8,529,260
Expenditures											
Current:											
General government		2,242,082		_		-	-		-		2,242,082
Public safety		2,544,557		_		_	-		4,746		2,549,303
Public works		402,223		_		-	-		1,336,565		1,738,788
Recreation and culture		155,952		_		-	966,155		-		1,122,107
Other expense		, -		_		-	, -		9,000		9,000
Capital outlay		92,282		_		_	66,503		1,710,226		1,869,011
Debt service:											
Principal retirement		-		35,000		145,000	-		275,000		455,000
Interest and fiscal charges				17,973		34,979			121,904		174,856
Total expenditures		5,437,096		52,973		179,979	1,032,658		3,457,441		10,160,147
Excess of Revenue Over (Under)											
Expenditures		1,483,442		(10,532)		(100,308)	(523,048)		(2,480,441)		(1,630,887)
Other Financing Sources (Uses)											
Transfers in (Note 6)		14,600		-		-	518,880		2,035,870		2,569,350
Transfers out (Note 6)		(1,898,025)							(607,384)		(2,505,409)
Total other financing sources (uses)		(1,883,425)			_	-	518,880		1,428,486		63,941
Net Change in Fund Balances		(399,983)		(10,532)		(100,308)	(4,168)		(1,051,955)		(1,566,946)
Fund Balances - Beginning of year		2,670,756		137,652	_	478,151	10,161	_	3,136,598		6,433,318
Fund Balances - End of year	<u>\$</u>	2,270,773	<u>\$</u>	127,120	\$	377,843	\$ 5,993	\$	2,084,643	\$	4,866,372

#### **Governmental Funds**

# Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2006

Net Change in Fund Balances - Total governmental funds	\$	(1,566,946)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:		
Capital outlay		1,826,389
Depreciation		(1,252,080)
Capital contributions of infrastructure		1,082,491
Special assessment revenues are recorded in the statement of activities when the assessment is set; they are not reported in the funds until collected or collectible within 60 days of		(150.254)
year end		(159,354)
Repayment of bond principal and accrued interest is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)		458,497
Changes in accumulated employee sick and vacation pay, as well as estimated general liability claims, are recorded when earned in the statement of activities		(28,586)
Internal Service Funds are also included as governmental		
activities		53,167
Change in Net Assets of Governmental Activities	<u>\$</u>	413,578

# Proprietary Funds Statement of Net Assets June 30, 2006

		Water						
		Supply	Sev	vage Disposal			Inte	ernal Service
		System		System		Total		Funds
Assets								
Current assets:								
Cash and investments	\$	1,361,018	\$	481,672	\$	1,842,690	\$	1,066,579
Receivables (Note 4)		222,543		153,125		375,668		-
Due from other funds (Note 6)		1,762		_		1,762		29,301
Due from other governmental units		-		11,137		11,137		3,603
Inventories		124,734		_		124,734		-
Prepaid costs and other assets		12,446	_	12,226		24,672		6,789
Total current assets		1,722,503		658,160		2,380,663		1,106,272
Noncurrent assets:								
Restricted assets:								
Customer deposits		6,070		_		6,070		_
Bond reserve		359,192		_		359,192		_
Replacement and improvement account		58,018		2,331,741		2,389,759		_
Net capital assets		9,228,195		16,396,177		25,624,372		765,996
Net Capital assets		7,220,173	_	10,370,177		23,024,372		703,770
Total noncurrent assets		9,651,475		18,727,918		28,379,393		765,996
Total assets		11,373,978		19,386,078		30,760,056		1,872,268
Liabilities								
Current liabilities:								
Accounts payable		47,363		52,753		100,116		23,544
Accrued and other liabilities		45,463		39,582		85,045		37,337
Due to other funds		8,605		12,372		20,977		, -
Current portion of long-term debt		227,302		, <u> </u>		227,302		_
	_		-		_		_	
Total current liabilities		328,733		104,707		433,440		60,881
Noncurrent liabilities - Long-term debt - Net								
of current portion	_	1,009,210	_		_	1,009,210	_	
Total liabilities		1,337,943		104,707		1,442,650		60,881
Net Assets								
Investment in capital assets - Net of related debt		7,991,683		16,396,177		24,387,860		765,996
Restricted:								
Bond reserve		359,192		_		359,192		_
Replacement and improvement		58,018		2,331,741		2,389,759		_
Unrestricted		1,627,142		553,453		2,180,595		1,045,391
		.,,	_		_	_,,		.,,
Total net assets	\$	10,036,035	\$	19,281,371	\$	29,317,406	\$	1,811,387

## Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2006

		Ві	usine	ess-type Activit	ies			vernmental Activities
		Water		7,				
		Supply	Sev	wage Disposal			Inte	rnal Service
		System		System		Total		Funds
Operating Revenue	'							
Charges for services	\$	1,730,503	\$	1,350,692	\$	3,081,195	\$	814,653
Miscellaneous		7,552		60,716		68,268		12,449
Total operating revenue		1,738,055		1,411,408		3,149,463		827,102
Operating Expenses								
Payroll		532,421		565,955		1,098,376		186,127
Fringe benefits		236,730		78,326		315,056		94,014
Operating supplies		150,164		198,294		348,458		126,505
Professional services		46,578		306,718		353,296		6,584
Communications		7,700		7,132		14,832		4,869
Insurance		23,951		41,225		65,176		50,032
Public utilities		141,802		148,407		290,209 111,665		14,739
Plant and equipment maintenance		56,020 59,708		55,645 62,043		111,665		21,550 14,274
Equipment rental  Depreciation		274,296		558,607		832,903		234,439
Miscellaneous		8,544		18,113		26,657		572
Overhead		51,515		50,852		102,367		45,990
Other expenses		-		-		-		846
Total operating expenses		1,589,429		2,091,317		3,680,746		800,541
Operating Income (Loss)		148,626		(679,909)		(531,283)		26,561
Nonoperating Revenue (Expenses)								
Interest income		32,653		37,343		69,996		21,514
Sale of vehicles and equipment		-		-		-		5,092
Interest and fiscal charges		(73,673)	_		_	(73,673)		-
Total nonoperating revenue (expenses)		(41,020)	_	37,343		(3,677)		26,606
Income (Loss) - Before operating transfers		107,606		(642,566)		(534,960)		53,167
Other Financing Uses - Transfers (Note 6)		(53,572)		(10,369)		(63,941)		
Net Income (Loss) - Before capital contributions		54,034		(652,935)		(598,901)		53,167
Capital Contributions		73,853		538,553		612,406		
Change in Net Assets		127,887		(114,382)		13,505		53,167
Net Assets - Beginning of year		9,908,148		19,395,753		29,303,901		1,758,220
Net Assets - End of year	<u>\$</u>	10,036,035	\$	19,281,371	<u>\$</u>	29,317,406	\$	1,811,387

## Proprietary Funds Statement of Cash Flows Year Ended June 30, 2006

		E	Busine	ess-type Activitie	es		G	overnmental Activities
	W	Vater Supply System	Se	wage Disposal System		Total	Se	Internal ervice Funds
Cash Flows from Operating Activities		•						
Receipts from customers	\$	1,756,906	\$	1,441,029	\$	3,197,935	\$	-
Receipts from other funds		-		-		-		826,715
Payments to suppliers		(453,529)		(861,498)		(1,315,027)		(217,279)
Payments to employees		(769,151)		(644,281)		(1,413,432)		(280,141)
Internal activity - Payments (to) from other funds		(227,658)	-	(84,346)		(312,004)	_	29,831
Net cash provided by (used in) operating activities		306,568		(149,096)		157,472		359,126
Cash Flows from Noncapital Financing Activities -								
·		(52 572)		(10.360)		(63.041)		
Operating transfers to/from other funds		(53,572)		(10,369)		(63,941)		-
Cash Flows from Capital and Related Financing Activities								
Capital charges and connection fees		73,853		538,553		612,406		-
Purchase of capital assets		(255,653)		(171,706)		(427,359)		(160,460)
Proceeds from sale of capital assets		- '		-		-		20,455
Principal and interest paid on capital debt		(295,975)				(295,975)		<u>-</u>
Net cash provided by (used in) capital								
and related financing activities		(477,775)		366,847		(110,928)		(140,005)
Cash Flows from Investing Activities								
Interest received on investments		32,653		37,343		69,996		21,514
Purchase of investment securities		(11,393)		444,329		432,936		658,085
Net cash provided by investing activities		21,260		481,672		502,932		679,599
Net (Decrease) Increase in Cash and Cash Equivalents		(203,519)		689,054		485,535		898,720
Cash and Cash Equivalents - Beginning of year		1,628,625		2,124,359		3,752,984		167,859
Cash and Cash Equivalents - End of year	\$	1,425,106	\$	2,813,413	\$	4,238,519	\$	1,066,579
Balance Sheet Classification of Cash and Cash Equivalents								
Cash and investments	\$	1,361,018	¢	481,672	¢	1,842,690	¢	1,066,579
Restricted cash and investments (Note 3)	Ψ	423,280	Ψ	2.331.741	Ψ	2,755,021	Ψ	1,000,577
Less amounts classified as investments (Note 3)		(359,192)		-		(359,192)		
Total cash and cash equivalents	\$	1,425,106	\$	2,813,413	\$	4,238,519	\$	1,066,579
Reconciliation of Operating Income (Loss) to Net								
Cash from Operating Activities		1.40.404		(470.000)		(531.303)		24.541
Operating income (loss)	\$	148,626	\$	(679,909)	\$	(531,283)	\$	26,561
Adjustments to reconcile operating income (loss) to								
net cash from operating activities:		274,296		EEO 407		832,903		234,439
Depreciation and amortization		2/4,296		558,607		832,903		234,439
Changes in assets and liabilities:		10 051		40.750		EQ 400		1 504
Receivables Other assets		18,851 13,404		40,758		59,609		1,506 71,702
Other assets				(14,338)		(934)		
Accounts payable Accrued and other liabilities		(167.316)		(467) (53.747)		(221.063)		15,207 9,711
Accided and other nabilities		(167,316)	-	(53,747)		(221,063)	-	7,/11
Net cash provided by (used in)								
operating activities	\$	306,568	\$	(149,096)	\$	157,472	\$	359,126

There were no significant noncash financing or investing activities.

# Fiduciary Funds Statement of Net Assets June 30, 2006

	Pe	nsion and				
	Othe	r Employee				
	В	enefits -				
	Eı	mployee	Cu	rrent Tax		
	Healt	thcare Fund	Fund			
Assets - Cash and investments (Note 3)	\$	158,849	<u>\$</u>	52,032		
Liabilities						
Accounts payable		-	\$	49,576		
Due to other governmental units				2,456		
Total liabilities			\$	52,032		
Net Assets - Held in trust for retiree healthcare	\$	158,849				

# Fiduciary Funds Statement of Changes in Net Assets Year Ended June 30, 2006

	Othe	ension and er Employee Senefits -
	E	mployee
	Heal	thcare Fund
Additions - Investment income - Interest and dividends	\$	6,274
Net Increase		6,274
Net Assets Held in Trust for Retiree Healthcare		
Beginning of year		152,575
End of year	\$	158,849

# Component Units Statement of Net Assets (Deficit) June 30, 2006

	Do	wntown	Tax Increment		Economic		Brownfield			
	Dev	elopment	F	inancing	Development		Redevelopment			
	A	Authority		Authority	Corporation		Authority		Total	
Assets										
Cash and investments (Note 3)	\$	428,132	\$	181,730	\$	-	\$	-	\$	609,862
Mortgage notes receivable		4,997		-		-		-		4,997
Prepaids		3,359		-		-		-		3,359
Net capital assets		262,907								262,907
Total assets		699,395		181,730		-		-		881,125
Liabilities										
Accounts payable		11,975		11		-		-		11,986
Due to other governmental units		377		102,986		-		202,469		305,832
Accrued and other liabilities		9,213		2,064		-		-		11,277
Noncurrent liabilities:										
Due within one year		83,652		60,000		-		-		143,652
Due in more than one year		410,000		135,000						545,000
Total liabilities		515,217		300,061				202,469		1,017,747
Net Assets (Deficit)										
Investment in capital assets -										
Net of related debt		254,255		-		-		-		254,255
Unrestricted (deficit)		(70,077)		(118,331)				(202,469)		(390,877)
Total net assets (deficit)	\$	184,178	\$	(118,331)	\$		\$	(202,469)	\$	(136,622)

		 l	Progra	m Revenu	ies	
	 xpenses	rges for rvices	Operating r Grants/ Contributions		C	Capital  Grants/ tributions
Downtown Development Authority	\$ 265,235	\$ -	\$	-	\$	2,310
Tax Increment Financing Authority	316,043	-		-		-
Economic Development Corporation	250	-		-		-
Brownfield Redevelopment Authority	 	 				
Total governmental activities	\$ 581,528	\$ _	\$	-	\$	2,310

General revenues:

Property taxes

Interest

Miscellaneous

Total general revenues

**Change in Net Assets (Deficit)** 

Net Assets (Deficit) - Beginning of year

Net Assets (Deficit) - End of year

# Component Units Statement of Activities Year Ended June 30, 2006

Net (Expense) Revenue and Changes in Net Assets

		· · ·			
D	owntown	Tax Increment	Economic	Brownfield	
De	velopment	Financing	Development	Redevelopment	
	uthority	Authority	Corporation	Authority	Total
\$	(262,925)	\$ -	\$ -	\$ -	\$ (262,925)
	-	(316,043)	-	-	(316,043)
	-	-	(250)	-	(250)
	-				
	(262,925)	(316,043)	(250)	-	(579,218)
	424,685	375,000	-	-	799,685
	8,360	1,679	-	-	10,039
	14,748				14,748
	447,793	376,679			824,472
	184,868	60,636	(250)	-	245,254
	(690)	(178,967)	250	(202,469)	(381,876)
\$	184,178	<u>\$ (118,331)</u>	<u> </u>	<u>\$ (202,469)</u>	<b>\$</b> (136,622)

#### **Note I - Summary of Significant Accounting Policies**

The accounting policies of the City of Howell (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Howell:

#### **Reporting Entity**

The City of Howell is governed by an elected seven-member council. The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the City's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City (see discussion below for description).

**Blended Component Units** - The Building Authority is governed by a board that is appointed by the City Council. Although it is legally separate from the City, it is reported as if it were part of the primary government because its primary purpose is to acquire, finance, and construct the City's public buildings.

**Discretely Presented Component Units** - The following component units are reported within the component units column in the statement of net assets (deficit). They are reported in a separate column to emphasize that they are legally separate from the City. Separate financial statements for the component units are not available.

The Downtown Development Authority (DDA) was established for the purpose of revitalizing the downtown business district. The DDA's governing body, which consists of nine individuals, is appointed by the City's mayor, with the approval of the City Council. In addition, the DDA's budget is subject to approval by the City Council. The DDA may issue debt payable solely from tax increment revenues. The full faith and credit of the City may be given for the debt of the DDA.

The Tax Increment Financing Authority (TIFA) was established for the purpose of funding the infrastructure of the City's industrial park as an incentive to bring manufacturers into the City. The TIFA's governing body, which consists of nine individuals, is appointed by the City's mayor with the approval of the City Council.

#### Note I - Summary of Significant Accounting Policies (Continued)

The Economic Development Corporation (EDC) was created to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving, or expanding within the City so as to provide needed services and facilities of such enterprises to the residents of the City. The EDC's governing body, which consists of nine individuals, is appointed by the City's mayor with the approval of the City Council.

The Local Development Financing Authority (LDFA) was established pursuant to P.A. 281 of 1986 to prevent conditions of unemployment, promote economic growth, and authorize the acquisition and disposal of interests in real and personal property. The LDFA's governing body, which consists of 10 individuals, is appointed by the City Council. In addition, the LDFA's annual budget is subject to review and approval by the City Council. There has been no activity for the LDFA.

The Brownfield Redevelopment Authority was created to facilitate the implementation of plans relating to the identification and treatment of environmentally distressed areas to promote revitalization within the Brownfield Redevelopment Zone. The Brownfield governing body, which consists of seven individuals, is selected by the City Council. In addition, their budgets are subject to approval by the City Council.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets (deficit) and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

#### Note I - Summary of Significant Accounting Policies (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

### <u>Measurement Focus, Basis of Accounting, and Financial Statement</u> Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Noncurrent receivables, such as special assessments, are recorded at full value and deferred revenue is recorded for the portion not available for use to finance operations as of year end. Interest income on special assessments receivable is not accrued until its due date. All other revenue items are considered to be available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### Note I - Summary of Significant Accounting Policies (Continued)

The M-59 Utilities SAD Retirement Fund is used to account for the annual payment of principal, interest, and expenses in connection with the M-59 district debt. In 2000, the City bonded for the payment of expenses related to the installation of water and sewer lines in the district, and the district is specially assessed to fund the payments.

The 1995 Special Assessment Fund is used to account for the annual payment of principal, interest, and expenses in connection with the Thompson Lake District bond debt. In 1995, the City bonded for payment of expenses related to the installation of water and sewer lines in the district and the district is specially assessed to fund the payments.

The Parks and Recreation Fund is used to track revenues and expenditures related to the parks and recreation activities in the City of Howell. The Parks and Recreation Department conducts classes, manages sports for youth and adults, and coordinates special events in addition to providing space for elderly and preschool activities. Revenues consist of charges for classes and activities, space rental, contributions from participating townships, grants, and a substantial subsidy from the General Fund.

The City reports the following major proprietary funds:

The Water Supply System Fund is used to account for the results of operations that provide water services, including water treatment and distribution, to residential, commercial, and industrial customers. The services of the water treatment plant are financed primarily by a user charge for the provision of those services. In addition to capturing the results of operations, the Water Supply System Fund also accounts for the annual payment of principal, interest, and expenses related to the 1998 Water Revenue and Revenue Refunding bonds issued to construct a new water plant. A water debt fee is charged to utility customers to fund the water bond payments.

The Sewage Disposal System Fund is used to account for the results of operations that provide sewer services, including wastewater collection and treatment, to residential, commercial, and industrial customers. As part of an agreement with Marion Township, contractual sewer services are provided to a portion of those township residents as well. The services of the wastewater treatment plant are financed primarily by a user charge for the provision of those services.

Additionally, the City reports the following fund types:

Internal Service Funds account for major machinery and equipment purchases and maintenance provided to other departments of the City on a cost reimbursement basis.

#### Note I - Summary of Significant Accounting Policies (Continued)

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, organizations, other governments, and/or other funds. These include the Pension and Other Employee Benefits Fund and the Agency Funds. The Pension and Other Employee Benefits Fund is accounted for like a proprietary fund. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The Public Employee Healthcare Fund is a pension and other employee benefits fund which accounts for the activities of providing health care benefits to retirees and employees of the City in the future.

Private sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The City has elected not to follow private sector standards issued after November 30, 1989 for its business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to customers for sales and services. The Water Supply System Fund and the Sewage Disposal System Fund also recognize the portion of tap fees intended to recover current costs (e.g., labor and materials to hook up new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

### Note I - Summary of Significant Accounting Policies (Continued)

**Bank Deposits and Investments** - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

**Receivables and Payables** - In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

Property taxes are levied on each July I on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on August I of the following year, at which time penalties and interest are assessed.

The City of Howell's 2005 ad valorem tax is levied and collectible on July 1, 2005 and is recognized as revenue in the year ended June 30, 2006, when the proceeds of the levy are budgeted and available for the financing of operations.

The 2005 taxable valuation of Howell totaled \$375.3 million (a portion of which is abated and a portion of which is captured by the TIFA and DDA), on which ad valorem taxes levied consisted of 14.9443 mills for operating purposes. This resulted in \$4.9 million for operating purposes. These amounts are recognized in the General Fund financial statements as tax revenue.

All trade and property tax receivables are shown as net of allowance for uncollectible amounts.

**Prepaid Items** - Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

**Restricted Assets** - The revenue bonds of the Enterprise Funds require amounts to be set aside for a bond reserve and replacement and improvement. These amounts have been classified as restricted assets.

### Note I - Summary of Significant Accounting Policies (Continued)

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Interest incurred during the construction of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current year, there was no interest expense capitalized as part of the cost of assets under construction.

Buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

Roads and sidewalks	10 to 25 years
Land improvements	10 to 25 years
Water and sewer distribution systems	40 to 50 years
Buildings and building improvements	5 to 30 years
Vehicles	3 to 5 years
Office furnishings	5 to 7 years
Other tools and equipment	3 to 7 years

**Compensated Absences** - It is the City's policy to permit employees to accumulate earned but unused paid time-off benefits. All paid time-off pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only when they have matured or come due for payment, generally when an individual's employment has terminated as of year end.

### Note I - Summary of Significant Accounting Policies (Continued)

Long-term Obligations - In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

### Note 2 - Stewardship, Compliance, and Accountability

**Budgetary Information** - Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and Special Revenue Funds. All annual appropriations lapse at fiscal year end. Charter provisions require department head budget submissions by the second Monday in February, submission of the budget to Council by the second Monday in April, and adoption of the budget by the third Monday in May.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the activity level.

### Note 2 - Stewardship, Compliance, and Accountability (Continued)

Amounts encumbered for purchase orders, contracts, etc., are not tracked during the year. Budget appropriations are considered to be spent once the goods are delivered or the services rendered.

**Excess of Expenditures Over Appropriations in Budgeted Funds** - The City did not have significant expenditure budget variances.

**Fund Deficits** - The City has accumulated fund and net asset deficits in the following funds:

**Brownfield Redevelopment Authority** 

\$ 202,469

The Brownfield Redevelopment Authority will capture property taxes in the future to eliminate this deficit.

The Tax Increment Financing Authority has an unrestricted net asset deficit of \$118,331; however, on the modified accrual basis of accounting, the fund balance is \$76,669 and no fund deficit exists. Accordingly, the City feels that this is not a violation of state law.

The Downtown Development Authority has an unrestricted net asset deficit of \$70,077; however, on the modified accrual basis of accounting, the fund balance is \$413,091 and no fund deficit exists. Accordingly, the City feels that this is not a violation of state law.

### **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of governments in Michigan.

### Note 3 - Deposits and Investments (Continued)

The City has designated six banks for the deposit of its funds. The investment policy adopted by the Council in accordance with Public Act 196 of 1997 has authorized investment as allowed by the state statutory authority as listed above. The City's deposits and investment policies are in accordance with statutory authority.

The City's cash and investments are subject to several types of risk, which are examined in more detail below:

### **Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. At year end, the City had \$10,297,070 of bank deposits (certificates of deposit, checking, and savings accounts) that were uninsured and uncollateralized. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### **Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

			Rating
Investment	Fair Value	Rating	Organization
Bank investment pool	\$ 673,139	N/A	N/A
Interlocal agreement fund	1,112,625	N/A	N/A
Money market	587,791	N/A	N/A

### Notes to Financial Statements June 30, 2006

#### **Note 4 - Receivables**

Receivables as of year end for the City's individual major funds and the nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		M-59 U	tilities																														
		SAD [	Debt	19	95 Special				Water	9	Sewage	No	nmajor																				
	General	Retirement Fund		Retirement		Retirement		Retirement		Retirement		Retirement		Retirement		Retirement		Retirement		As	ssessment		Assessment		rks and		Supply		Disposal	and	Other		
	Fund				Fund		Recreation		System		System	Funds			Total																		
Receivables:																																	
Taxes	\$ 24,743	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	24,743																		
Special assessments	5,348	18	7,216		209,855		-		-		-		-		402,419																		
Accounts	36,730					_	4,264		222,543	_	153,125		18,743	_	435,405																		
Total	\$ 66,821	\$ 18	7,216	\$	209,855	\$	4,264	\$	222,543	\$	153,125	\$	18,743	\$	862,567																		

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of deferred revenue are as follows:

	Un	navailable	Unear	ned
Special assessments	\$	402,419	\$	_

### **Note 5 - Capital Assets**

Capital asset activity of the City's governmental, business-type, and component units was as follows:

Governmental Activities	Balance July 1, 2005	Reclassifications	Additions	Disposals and Adjustments	Balance June 30, 2006			
Conital assets not being depresented:								
Capital assets not being depreciated: Land	\$ 1,035,214	\$ -	\$ -	\$ -	\$ 1,035,214			
	1,103,401	•	757,498	Φ -				
Construction in progress	1,103,701	(542,342)	/3/,470		1,318,557			
Subtotal	2,138,615	(542,342)	757,498	-	2,353,771			
Capital assets being depreciated:								
Land improvements	1,606,883	101,740	-	-	1,708,623			
Roads and sidewalks	13,403,166	440,602	1,721,295	-	15,565,063			
Buildings and improvements	6,334,133	-	101,535	-	6,435,668			
Furniture and equipment	3,824,471		511,907	122,679	4,213,699			
Subtotal	25,168,653	542,342	2,334,737	122,679	27,923,053			
Accumulated depreciation:								
Land improvements	602,751	-	67,059	-	669,810			
Roads and sidewalks	6,068,546	-	819,868	-	6,888,414			
Buildings and improvements	2,365,858	-	242,514	-	2,608,372			
Furniture and equipment	2,983,429		378,897	106,240	3,256,086			
Subtotal	12,020,584		1,508,338	106,240	13,422,682			
Net capital assets being depreciated	13,148,069	542,342	826,399	16,439	14,500,371			
Net capital assets	\$ 15,286,684	\$ -	\$ 1,583,897	\$ 16,439	\$ 16,854,142			

### Notes to Financial Statements June 30, 2006

### Note 5 - Capital Assets (Continued)

		Balance					Disp	osals and		Balance		
Business-type Activities	<u>J</u>	uly 1, 2005	Recl	lassifications	_	Additions	Adju	ıstments	June 30, 2006			
Capital assets not being depreciated: Land Construction in progress	\$	430,064 761,833	\$	- (200,454)	\$	- -	\$	- -	\$	430,064 561,379		
Subtotal		1,191,897		(200,454)		-		-		991,443		
Capital assets being depreciated: Water and sewer distribution systems		9,883,792		200,454		276,776		_		10,361,022		
Buildings and building												
improvements		23,486,020		-		127,001		-		23,613,021		
Other tools and equipment		1,146,356				23,581				1,169,937		
Subtotal		34,516,168		200,454		427,358		-		35,143,980		
Accumulated depreciation: Water and sewer distribution												
systems		1,523,820		-		420,595		-		1,944,415		
Buildings and building												
improvements		7,443,193		-		190,903		-		7,634,096		
Other tools and equipment		711,136			_	221,404			_	932,540		
Subtotal		9,678,149			_	832,902				10,511,051		
Net capital assets being												
depreciated		24,838,019		200,454		(405,544)		_		24,632,929		
Net capital assets	\$	26,029,916	\$		\$	(405,544)	\$		\$	25,624,372		
Component Units												
Capital assets not being depreciated - Land	\$	151,652	\$	_	\$	-	\$	-	\$	151,652		
Capital assets being depreciated - Land improvements		-		_		117,111		-		117,111		
Accumulated depreciation - Land improvements						5,856				5,856		
Net capital assets being depreciated		<u> </u>				111,255				111,255		
Net capital assets	\$	151,652	\$	<u>-</u>	\$	111,255	\$	<u>-</u>	<u>\$</u>	262,907		

### Note 5 - Capital Assets (Continued)

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:		
General government	\$	233,535
Public safety		89,031
Public works		819,868
Community and economic development		22,784
Recreation and culture		108,681
Internal Service Fund depreciation is charged to the		
various functions based on their usage of the asset		234,439
Total governmental activities	<u>\$</u>	1,508,338
Business-type activities:		
Water	\$	274,296
Sewer		558,606
Total business-type activities	\$	832,902

**Construction Commitments** - The City has active construction projects at year end. At year end, the City's commitments with contractors are as follows:

			R	lemaining
	Spe	ent to Date	Со	mmitment
Loop Road project D-19 Construction M-59 Boardwalk project	\$	592,607 15,584 30,332	\$	406,035 183,857 74,718
Total	\$	638,523	\$	664,610

### Note 6 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Receivable Fund	Payable Fund		Amount
Due To/From Other Funds			
General Fund	Water Supply Fund Other governmental funds	\$	2,123 49,740
Total General Fund			51,863
Parks and Recreation Fund	General Fund Other governmental funds		16,427 6,727
Total Parks and Recreatio	n Fund		23,154
Other nonmajor governmental funds	General Fund		80,619
Internal Service Funds	General Fund Water Supply Fund Sewage Disposal Fund Other nonmajor governmental funds		278 8,605 10,249 10,169
Total Internal Service Fun	ds		29,301
Total governmental activit	ies		184,937
Water Supply Fund	General Fund		1,762
Total due to/from other fo	unds	<u>\$</u>	186,699

These balances resulted from the time lag between the dates that (I) interfund goods and services are provided or reimbursable expenditures occur and (2) payments between funds are made.

### Note 6 - Interfund Receivables, Payables, and Transfers (Continued)

Interfund Transfers

				Water	9	Sewage	Ν	Ionmajor		
				Supply		isposal	Gov	vernmental		
	G	eneral Fund		System		System	em Funds			Total
Transfers in:										
General Fund	\$	-	\$	\$ - \$		-	\$	14,600	\$	14,600
Parks and Recreation Other nonmajor		502,480		-		-		16,400		518,880
governmental funds				53,572		10,369		576,384		2,035,870
Total	\$	1,898,025	\$	53,572	\$	10,369	\$	607,384	\$	2,569,350

Transfers are used to provide resources from unrestricted General Fund revenues to finance various programs accounted for in other funds, in accordance with budgetary authorizations. The Water and Sewer Funds contribute their portions of the general obligation debt. The other nonmajor governmental funds mostly consisted of transfers providing the initial funding of the Loop Road project and will be repaid when bonds are sold.

### Note 7 - Long-term Debt

The City issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the City is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a re-assessment of the district) are received. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

### **Note 7 - Long-term Debt (Continued)**

Long-term obligation activity can be summarized as follows:

		Beginning							D	ue Within
	_	Balance		Additions	R	eductions	En	ding Balance		One Year
Governmental Activities										
General obligation bonds - 1995 General		7/0.000				125.000		/OF 000		
Obligation - Limited Tax Bonds	\$	760,000	\$	-	\$	135,000	\$	625,000	\$	140,000
Capital improvement bonds -		. 700 000				00.000				05.000
Capital Improvement Series 2005		1,700,000		-		80,000		1,620,000		85,000
Special assessment bonds:										
1995 Special Assessment (General		710.000				145.000		F/F 000		1.40.000
Obligation Limited Tax) Bonds		710,000		-		145,000		565,000		140,000
Series 2000A		355,000		- 35,00			,			35,000
Building Authority Bonds - Series 1994	_	325,000	_		_	60,000	_	265,000	_	60,000
Total governmental activities		3,850,000		-		455,000		3,395,000		460,000
Business-type Activities - Revenue and										
Revenue Refunding Bonds - Series 1998		1,458,814		12,698		235,000		1,236,512		227,302
Component Units										
Capital Improvement Bond		460,000		-		40,000		420,000		45,000
1999 Development Bonds		255,000		-		60,000		195,000		60,000
Note payable		95,000		-		30,000		65,000		30,000
Land contract payable	_	25,366	_			16,714	_	8,652		8,652
Total component units activities		835,366	_			146,714		688,652		143,652
Total long-term debt obligations	\$	6,144,180	\$	12,698	\$	836,714	\$	5,320,164	\$	830,954

Annual debt service requirements to maturity for the above bond and note obligations are as follows:

		Gov	ernr	nental Acti	vitie	es		Bus	ines	s-type Acti	vitie	es		Component Units						
	_	Principal		Interest		Total	_	Principal	Principal			Total		Principal		Interest		Total		
2007	\$	460,000	\$	145,809	\$	605,809	\$	227,302	\$	51,511	\$	278,813	\$	143,652	\$	28,652	\$	172,304		
2008		485,000		122,003		607,003		237,302		42,150		279,452		145,000		22,181		167,181		
2009		510,000		96,704		606,704		247,302		32,400		279,702		120,000		15,918		135,918		
2010		535,000		70,060		605,060		257,302		22,000		279,302		50,000		9,897		59,897		
2011		155,000		53,347		208,347		267,304		11,200		278,504		55,000		8,055		63,055		
2012-2016		685,000		181,653		866,653		-		-		-		175,000		10,959		185,959		
2017-2020	_	565,000	_	57,624		622,624	_		_		_	-	_		_		_			
Total	\$	3,395,000	\$	727,200	\$	4,122,200	\$	1,236,512	\$	159,261	\$	1,395,773	\$	688,652	\$	95,662	\$	784,314		

#### **Note 8 - Restricted Assets**

The balances of the restricted asset accounts are as follows:

	Ві	usiness-type
		Activities
Customer deposits	\$	6,070
Revenue bond restrictions - Bond reserve		359,192
Capital replacement restrictions - Replacement and		
improvement account		2,389,759
Total restricted assets	<u>\$</u>	2,755,021

**Customer Deposits** - Customer deposits represent amounts received from water customers residing in rental units.

**Bond Reserve** - The System is required to maintain an account to be used solely for the payment of principal and interest when there would otherwise be default.

**Replacement and Improvement** - These amounts are to be used solely for the purpose of making major repairs and replacements to the System.

Net assets of the Enterprise Funds have been restricted for the bond reserve and the replacement and improvement account. Since the customer deposits are recorded as a liability equal to the restricted assets, net assets have not been restricted for this amount.

### **Note 9 - Risk Management**

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for medical benefits and participates in the Michigan Municipal Risk Management Authority (risk pool) for claims relating to general and auto liability, auto physical damage, and property loss claims and the Michigan Municipal League Workers' Compensation Fund for workers' compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

The Michigan Municipal Risk Management Authority (the "Authority") risk pool program operates as a claims servicing pool for amounts up to member retention limits, and operates as a common risk-sharing management program for losses in excess of member retention amounts. Although premiums are paid annually to the Authority which the Authority uses to pay claims up to the retention limits, the ultimate liability for those claims remains with the City.

The City estimates the liability for claims relating to general and auto liability, auto physical damage, and property loss claims that have been incurred through the end of the fiscal year, including claims that have been reported as well as those that have not yet been reported. Changes in the estimated liability for the past two fiscal years were as follows:

	2	006	 2005
Unpaid Claims - Beginning of year	\$	-	\$ -
Incurred claims (including claims incurred but not reported) Claim payments		72,871 (72,871)	73,959 (73,959)
Unpaid Claims - End of year	\$		\$ 

#### Note 10 - Defined Benefit Pension Plan and Postretirement Benefits

**Plan Description** - The City participates in the Michigan Municipal Employees' Retirement System (MERS), an agent multiple-employer defined benefit pension plan that covers all employees of the City. MERS provides retirement, disability, and death benefits to plan members and their beneficiaries. MERS issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to MERS at 1134 Municipal Way, Lansing, MI 48917.

**Funding Policy** - The obligation to contribute to and maintain MERS for these employees was established by council resolution and negotiation with the City's competitive bargaining units and requires a contribution from the employees of from 2.00 percent up to 4.80 percent of wages.

Annual Pension Costs - For the year ended June 30, 2006, the City's annual pension cost of \$514,550 for the plan was equal to the required and actual contribution. The annual required contribution was determined as part of an actuarial valuation at December 31, 2004, using the entry age normal cost method. Significant actuarial assumptions used include: (i) an 8.0 percent investment rate of return; (ii) projected salary increases of 4.5 percent per year; and (iii) additional projected salary increases ranging from 0 percent to 8.4 percent per year, depending on age, attributable to seniority/merit. Both (i) and (ii) include an inflation component of 4.5 percent and are determined using techniques that smooth the effects of short-term volatility over a 10-year period. The unfunded actuarial liability is being amortized as a level percent of payroll on a closed basis. The remaining amortization period is 30 years.

## Note 10 - Defined Benefit Pension Plan and Postretirement Benefits (Continued)

Three-year trend information is as follows:

		Fisc	al Y	ear Ended Jur	e 30	0
		2004		2005		2006
General Employees' Retirement System: Annual pension costs (APC) Percentage of APC contributed Net pension obligation		401,830 100%	\$	486,572 100%	\$	514,550 100%
Net pension obligation	\$	nber 31				
		2003		2004		2005
Actuarial value of assets	\$	8,038,118	\$	8,801,291	\$	9,518,226
Actuarial accrued liability - Entry age	\$	12,335,270	\$	13,457,087	\$	14,452,965
Unfunded AAL	\$	4,297,152	\$	4,655,796	\$	4,934,739
Funded ratio		65%		65%		66%
Covered payroll  UAAL as a percentage of	\$	3,690,982	\$	3,507,778	\$	3,604,461
covered payroll		116%		133%		137%

#### **Defined Contribution Pension Plan**

The Downtown Development Authority (DDA) provides pension benefits to its director and assistant director through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. As established by negotiation, the DDA contributes 10 percent of the employees' gross earnings. In accordance with these requirements, the DDA contributed \$9,366 during the current year, and no contributions were made by the employees. This plan is administered by the International City Manager's Association.

### **Note II - Construction Code Fees**

The City oversees building construction, in accordance with the State's Construction Code Act, including inspections of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs.

A summary of the current year activity and the cumulative surplus or shortfall generated since January 1, 2000 is as follows:

Cumulative surplus at June 30, 2005		\$ 3,763
Current year building permit revenue		102,204
Related expenses: Direct costs Estimated indirect costs	\$ 149,389 14,939	
Total construction code expenses		 164,328
Cumulative deficit at June 30, 2006		\$ (58,361)

### **Note 12 - Contingent Liabilities**

The City has been served in civil and administrative actions brought against it seeking damages from matters within the geographical limits of and/or activities of the City of Howell, Michigan. In the opinion of the administration and its legal counsel, any potential settlement of these actions should have no material effect upon the financial position of the City.

### Note 13 - Lucy Road Park

During the 1960s, the City operated a public landfill off Lucy Road. In the early 1970s, the site was converted to a recreation park. In 1987, the Michigan Department of Natural Resources (MDNR) determined through well data reports that an environmental problem exists at the site. In response, the City hired an environmental law firm to negotiate with the MDNR to resolve the problem.

The City reached a final agreement with the Michigan Department of Environmental Quality (MDEQ) to repay \$187,500 incurred by the MDEQ and the State of Michigan for replacing the water supply previously used by area businesses and residents. The costs incurred by the MDEQ were \$625,000. Other responsible parties were also held liable and reimbursed the City for their portion of the costs.

In addition, potential future remediation costs may be incurred. There is also a 60/40 percent agreement with another responsible party related to the remediation with the City. Total costs of future remediation cannot yet be estimated; therefore, no liability has been recorded.

### Note 14 - Joint Venture

The City is a member of the Howell Area Fire Authority, which was jointly incorporated by the City of Howell, Cohoctah Township, Marion Township, Oceola Township, and Howell Township (the "Municipalities") for the purpose of providing fire protection and other emergency health and safety services to the Municipalities. The City appoints a member to the joint venture's governing board which then approves the annual budget. The City's equity interest in the joint venture at June 30, 2006 is \$407,118, which is recorded within the governmental activities column in the statement of net assets (deficit). The City is unaware of any circumstances that would cause an additional benefit or burden to the participating governments in the near future. Complete financial statements for the Authority can be obtained from the administrative offices at 1211 W. Grand River, Howell, Michigan.

### **Note 15 - Other Postemployment Benefits**

In addition to the pension benefits described in Note 10, the City provides postemployment health care benefits to all employees with 15 years of service. Currently, 16 retirees are eligible. The City will pay the full amount of health care benefits for employees who have 20 or more years of service. The City will pay a percentage, varying from 75 percent to 95 percent, of health care benefits for employees with 15 to 19 years of service. The cost of retiree health care benefits is recognized when the premiums are paid. For the year ended June 30, 2006, those costs totaled \$116,201, net of employee reimbursement of \$9,576.

**Upcoming Reporting Change** - The Governmental Accounting Standards Board has recently released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending June 30, 2009.



### Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2006

		Original	Amended			Variance with Amended			
		 Budget		Budget		Actual		Budget	
Fund Balance - B	eginning of year	\$ 2,071,799	\$	2,670,756	\$	2,670,756	\$	-	
Resources (Inflov	vs)								
Property taxes:									
Current		5,180,196		4,978,463		4,889,487		(88,976)	
Delinquent		2,500		5,000		17,910		12,910	
Interest and pe		10,000		20,000		20,079		79	
Administration	fees	 115,000	_	121,400	_	121,420		20	
	Total property taxes	5,307,696		5,124,863		5,048,896		(75,967)	
Federal sources:									
Fingerprint gra	ınt	-		7,500		7,500		-	
LAWNET		 30,000		30,000		35,940		5,940	
	Total federal sources	30,000		37,500		43,440		5,940	
State and local so	ources:								
Sales tax		830,000		861,000		860,697		(303)	
Other		 14,904	_	33,554	_	15,626		(17,928)	
	Total state and local								
	sources	844,904		894,554		876,323		(18,231)	
Licences and per	mits:								
Business		104,150		106,150		107,890		1,740	
Nonbusiness		 162,000		72,000		87,237		15,237	
	Total licenses and permits	266,150		178,150		195,127		16,977	
Fines and forfeit	ures - Traffic code fines	80,000		80,000		76,793		(3,207)	
Charges for serv	ices:								
Building depart	tment	18,000		19,000		16,982		(2,018)	
Human resour	ces	65,000		65,000		65,062		62	
Cemetery		57,500		55,500		69,376		13,876	
Parks and recr	eation	 12,300		13,206	_	11,892		(1,314)	
	Total charges for services	152,800		152,706		163,312		10,606	
Investment and r	rental income:								
Investment inc	ome	36,000		90,000		97,047		7,047	
Rental income		 173,000		174,869	_	173,121		(1,748)	
	Total investment and								
	rental income	209,000		264,869		270,168		5,299	

### Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2006

	Original	Amended		Α	iance with mended
	 Budget	 Budget	 Actual		Budget
Resources (Inflows) (Continued)					
Other revenue:					
Special assessments	\$ 10,000	\$ 10,000	\$ 2,023	\$	(7,977)
Administrative overhead	40,000	40,000	40,000		-
Reimbursements	104,300	96,214	91,495		(4,719)
Refunds and rebates	_	8,200	8,091		(109)
Miscellaneous	 91,855	 101,382	 104,870		3,488
Total other revenue	246,155	255,796	246,479		(9,317)
Other financing sources - Transfers from					
other funds	 161,600	 14,600	 14,600		<u> </u>
Total resources (inflows)	7,298,305	7,003,038	6,935,138		(67,900)
Charges to Appropriations (Outflows)					
General government:					
Mayor and council	52, <del>4</del> 07	58,842	52,577		6,265
Manager	193,497	200,200	182,940		17,260
Finance director	172,671	227,320	220,648		6,672
Assistant manager/personnel and safety	128,420	149,920	130,852		19,068
Elections	16,050	10,550	9,703		847
Treasurer	248,532	253,532	249,497		4,035
Assessor	147,109	154,889	150,196		4,693
Attorney	101,950	167,650	146,963		20,687
Board of Review	3,700	3,600	2,990		610
Cable commission	875	850	136		714
Clerk	161,679	138,243	134,263		3,980
City Hall	248,706	284,073	270,905		13,168
Parking lot maintenance	32,076	41,538	38,135		3,403
Cemetery	263,993	242,034	213,221		28,813
Cemetery - M59	169,318	14,050	12,103		1,947
Forestry/Conservation	82,851	111,413	104,773		6,640
Information technology	205,246	181,356	168,624		12,732
Contingencies	20,000	_	_		-
Tax tribunal refunds	25,000	223,749	215,289		8,460
Single business tax inventory reimbursement	 6,809	 6,810	 6,809		<u> </u>
Total general government	2,280,889	2,470,619	2,310,624		159,995

### Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2006

						Va	riance with
	Original		Amended			A	Amended
	 Budget		Budget		Actual		Budget
Charges to Appropriations (Outflows)							
(Continued)							
Public safety:							
Police	\$ 2,283,068	\$	2,304,308	\$	2,205,235	\$	99,073
Fire	26,397		37, <del>4</del> 81		36,321		1,160
Building inspector	186,961		151,823		149,388		2,435
Zoning department	86,214		70,352		66,252		4,100
Planning commissioner	 49,809		117,536		110,127		7,409
Total public safety	2,632,449		2,681,500		2,567,323		114,177
Public works:							
Sidewalk maintenance	153,812		77, <del>4</del> 25		72,881		4,544
Drain work	139,500		26,920		26,919		I
Engineering	154,474		62,722		49,247		13,475
Street lighting	 263,250		255,200		253,370		1,830
Total public works	711,036		422,267		402,417		19,850
Recreation and cultural:							
Community promotion	121,661		145,097		131,512		13,585
Neighborhood parks	 33,719	_	29,416	_	25,220		4,196
Total recreation and							
cultural	155,380		174,513		156,732		17,781
Other financing uses - Transfers to							
other funds	 1,831,913	_	2,135,677	_	1,898,025		237,652
Total charges to							
appropriations							
(outflows)	 7,611,667		7,884,576		7,335,121		549,455
Fund Balance - End of year	\$ 1,758,437	\$	1,789,218	\$	2,270,773	\$	481,555

### Required Supplemental Information Budgetary Comparison Schedule -Parks and Recreation Fund Year Ended June 30, 2006

						\	/ariance
							with
	Original	-	Amended			Α	mended
	 Budget		Budget	Actual			Budget
Fund Balance - Beginning of year	\$ 10,161	\$	10,161	\$	10,161	\$	-
Resources (Inflows)							
Charges for services	504,573		499,573		479,464		(20,109)
Investment income	100		100		34		(66)
Other	21,581		24,105		30,112		6,007
Other financing sources - Transfers							
from other funds	 605,727		592,480		518,880		(73,600)
Total resources (inflows)	1,131,981		1,116,258	I	,028,490		(87,768)
Charges to Appropriations (Outflows)							
Recreation and culture	1,038,781		1,001,176		966,155		35,021
Capital outlay	 93,200		103,811		66,503		37,308
Total charges to							
appropriations	 1,131,981		1,104,987	!	,032,658		72,329
Fund Balance - End of year	\$ 10,161	\$	21,432	\$	5,993	\$	(15,439)

## **Other Supplemental Information**

### Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2006

	Special Revenue Funds													
Assets	Ma	ajor Street	Local Street			ubbish and Garbage		y Road Park Recovery		Orug Law forcement		Police Training		Property
	•	170 704	•	2.740				105.007	•	4.050		4.055		2.510
Cash and investments	\$	172,794	\$	2,749	\$	1,098 18,743	\$	105,887	\$	4,950	\$	4,055	\$	3,519
Receivables - Net		- 4,678		- 4,485		18,743 5,189		-		-		-		-
Prepaid costs and other assets  Due from other funds		4,676		4,465		3,167		-		-		-		-
Due from other governmental units		- 68,692		24,290		-		-		_		-		-
Land held for sale		-		-		<u> </u>		<u> </u>		<u> </u>				456,497
Total assets	<u>\$</u>	246,164	\$	31,524	\$	25,030	\$	105,887	\$	4,950	\$	4,055	\$	460,016
Liabilities and Fund Balances														
Liabilities														
Accounts payable	\$	2,763	\$	7,866	\$	3,522	\$	1,629	\$	-	\$	438	\$	-
Accrued and other liabilities		2,119		1,254		933		172		-		-		-
Due to other funds		3,348		22,404		20,575		2,412			_	1,406		
Total liabilities		8,230		31,524		25,030		4,213		-		1,844		-
Fund Balances														
Reserved:														
Law enforcement		-		-		-		-		4,950		2,211		-
Land for sale		-		-		-		-		-		-		456,497
Cemetery		-		-		-		-		-		-		-
Unreserved:														
Special revenue		237,934		-		-		101,674		-		-		3,519
Capital projects														
Total fund balances		237,934						101,674		4,950		2,211		460,016
Total liabilities and														
fund balances	\$	246,164	\$	31,524	\$	25,030	\$	105,887	\$	4,950	\$	4,055	\$	460,016

### Other Supplemental Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2006

	Special	Revenue Funds	Debt Service Funds							Capital Projects Funds					
		Reserves		1995 General Obligation		Building Authority Bond		City Hall Debt Retirement		Isbell Street Fund		City Hall nstruction Fund		th Michigan enue Fund	
Assets															
Cash and investments Receivables - Net Prepaid costs and other assets Due from other funds Due from other governmental units	\$	113,719 - - - -	\$	- - - -	\$	- - - -	\$	342 - - - -	\$	- - - -	\$	26,922 - - - -	\$	245,119 - - 8,773 -	
Land held for sale									-					_	
Total assets	<u>\$</u>	113,719	\$		\$	-	\$	342	\$		\$	26,922	\$	253,892	
Liabilities and Fund Balances															
Liabilities															
Accounts payable Accrued and other liabilities	\$	-	\$	-	\$	-	\$	-	\$	-	\$	2,377 -	\$	-	
Due to other funds		13,850						342				729			
Total liabilities		13,850		-		-		342		-		3,106		-	
Fund Balances Reserved:															
Law enforcement		-		-		-		-		-		-		-	
Land for sale Cemetery Unreserved:		-		-		-		-		-		-		-	
Special revenue		99,869		_		_		_		_		_		_	
Capital projects												23,816		253,892	
Total fund balances		99,869										23,816		253,892	
Total liabilities and fund balances	\$	113,719	\$		\$		\$	342	\$		\$	26,922	\$	253,892	

### Other Supplemental Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2006

	Capital Projects Funds										Pern	nanent Fund					
		D-19		M-59					S	kate Park	Loop Road				Total Nonmaj		
	Co	nstruction	В	oardwalk	Clinton Street		20	2000 M-59		Construction		Construction		Cemetery		overnmental	
		Fund		Fund	Construction		Ut	<b>Utility Fund</b>		Fund		Fund		Perpetual Fund		Funds	
Assets																	
Cash and investments	\$	_	\$	96,318	\$	_	\$	66,618	\$	486	\$	287,326	\$	505,330	\$	1,637,232	
Receivables - Net	·	_		-		_	·	-		_	·	-	·	-	·	18,743	
Prepaid costs and other assets		-		-		-		-		-		-		-		14,352	
Due from other funds		10,595		-		48,591		-		12,660		-		-		80,619	
Due from other governmental units		-		-		-		-		-		-		-		92,982	
Land held for sale														_		456,497	
Total assets	<u>\$</u>	10,595	\$	96,318	\$	48,591	\$	66,618	\$	13,146	\$	287,326	\$	505,330	\$	2,300,425	
Liabilities and Fund Balances																	
Liabilities																	
Accounts payable	\$	10,595	\$	21,601	\$	-	\$	-	\$	13,048	\$	82,301	\$	-	\$	146,140	
Accrued and other liabilities		-		-		-		-		-		-		-		4,478	
Due to other funds										98				-		65,164	
Total liabilities		10,595		21,601		-		-		13,146		82,301		-		215,782	
Fund Balances																	
Reserved:																	
Law enforcement		-		-		-		-		-		-		-		7,161	
Land for sale		-		-		-		-		-		-		-		456,497	
Cemetery		-		-		-		-		-		-		505,330		505,330	
Unreserved:																	
Special revenue		-		-		-		-		-		-		-		442,996	
Capital projects				74,717		48,591		66,618				205,025				672,659	
Total fund balances			_	74,717		48,591		66,618				205,025		505,330		2,084,643	
Total liabilities and																	
fund balances	\$	10,595	\$	96,318	\$	48,591	\$	66,618	\$	13,146	\$	287,326	\$	505,330	\$	2,300,425	

### Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2006

	Special Revenue Funds											
		Major Street	Local Street	Rubbish and Garbage	Lucy Ro		Drug Law Enforcement	Police Training	Property			
Revenue												
Federal sources	\$	-	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -			
State sources		408,572	146,59	-		-	-	4,805	-			
Charges for services		-	-	146,66	0	-	-	-	-			
Investment income		3,177	46	l 15	3	6,077	-	-	10,269			
Other		3,331	26,20	2 44	8							
Total revenue		415,080	173,25	3 147,26	I	6,077	-	4,805	10,269			
Expenditures												
Current:												
Public safety		-	-	-		-	-	4,746	-			
Public works		343,035	334,58	7 601,32	8	57,615	-	-	-			
Other		-	-	-		-	-	-	1,500			
Capital outlay		-	-	-		-	-	-	-			
Debt service:												
Principal retirement		-	-	-		-	-	-	-			
Interest and fiscal charges												
Total expenditures		343,035	334,58	7 601,32	8	57,615		4,746	1,500			
Excess of Revenue Over (Under) Expenditures		72,045	(161,32	9) (454,06	7)	(51,538)	-	59	8,769			
Other Financing Sources (Uses)												
Transfers in		-	54,81	9 454,06	7	-	-	-	-			
Transfers out									(94,361)			
Total other financing sources (uses)			54,81	9 454,06	<u> 7</u>				(94,361)			
Net Change in Fund Balances		72,045	(106,51	0) -	(	(51,538)	-	59	(85,592)			
Fund Balances - Beginning of year		165,889	106,51	<u> </u>		53,212	4,950	2,152	545,608			
Fund Balances - End of year	\$	237,934	<b>\$</b> -	\$ -	\$ 10	01,674	\$ 4,950	\$ 2,211	\$ 460,016			

### Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (Continued) Year Ended June 30, 2006

	Spec	cial Revenue Funds		Debt S	Service Fund	ls	Capital Projects Funds					
	Reserves		1995 General Obligation		Building hority Bond	City Hall Debt Retirement	Isbell Street Fund	City Hall Construction Fund	South Michigan			
Revenue												
Federal sources	\$	-	\$ -	\$	-	\$ -	\$ -	\$ -	\$ 114,757			
State sources		-	-		-	-	-	-	3,093			
Charges for services		-	-		-	-	-	-	-			
Investment income		21,131	-		-	-	66	1,242	2,617			
Other		<u> </u>	=_		-				<u> </u>			
Total revenue		21,131	-		-	-	66	1,242	120,467			
Expenditures												
Current:												
Public safety		-	-		-	-	-	-	-			
Public works		-	-		-	-	-	-	-			
Other		1,200	-		-	-	5, <del>4</del> 87	-	-			
Capital outlay		-	-		-	225	633,317	110,905	22,530			
Debt service:												
Principal retirement		-	135,000		60,000	80,000	-	-	-			
Interest and fiscal charges		-	38,013		17,110	66,781			<u> </u>			
Total expenditures		1,200	173,013	. <u> </u>	77,110	147,006	638,804	110,905	22,530			
Excess of Revenue Over (Under) Expenditures		19,931	(173,013)	)	(77,110)	(147,006)	(638,738)	(109,663	97,937			
Other Financing Sources (Uses)												
Transfers in		7,863	173,013		77,110	147,006	35,367	-	-			
Transfers out		(513,023)										
Total other financing												
sources (uses)		(505,160)	173,013		77,110	147,006	35,367		<u> </u>			
Net Change in Fund Balances		(485,229)	-		-	-	(603,371)	(109,663	97,937			
Fund Balances - Beginning of year		585,098					603,371	133,479	155,955			
Fund Balances - End of year	\$	99,869	<u> </u>	\$		\$ -	<u> - </u>	\$ 23,816	\$ 253,892			

### Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (Continued) Year Ended June 30, 2006

		Capital Projects Funds									Perma	nent Fund		
	Constru	D-19 M-59 Construction Boardwalk			Clinton Street 2000 M-59		Skate Park Construction	Loop Road Construction		Cemetery		Total Nonmajor		
	Fun	<u> </u>	Fund	(	Construction	Utilit	ty Fund	Fund		Fund	Perp	oetual Care	Gover	nmental Funds
Revenue														
Federal sources	\$	-	\$ -	\$	-	\$	-	\$ -	\$	-	\$	-	\$	114,757
State sources		-	-		-		-	=		-		-		563,065
Charges for services		-	-		-		-	=		-		-		146,660
Investment income		-	-		-		335	15		-		10,394		55,937
Other					-			44,100				22,500		96,581
Total revenue		-	-		-		335	44,115		-		32,894		977,000
Expenditures														
Current:														
Public safety		-	-		-		-	-		-		-		4,746
Public works		-	-		-		-	-		-		-		1,336,565
Other		202	-		-		-	-		611		-		9,000
Capital outlay	1.	3,929	30,33	3	276,409		-	209,092		413,486		-		1,710,226
Debt service:														-
Principal retirement		-	-		-		-	-		-		-		275,000
Interest and fiscal charges									_					121,904
Total expenditures		4,131	30,33	3	276,409			209,092		414,097				3,457,441
Excess of Revenue Over (Under) Expenditures	(1-	4,131)	(30,33	3)	(276,409)		335	(164,977)	)	(414,097)		32,894		(2,480,441)
Other Financing Sources (Uses)														
Transfers in	Į.	4,131	105,05	0	325,000		-	66,060		576,384		-		2,035,870
Transfers out									_	-				(607,384)
Total other financing														
sources (uses)	I.	4,131	105,05	<u> </u>	325,000			66,060		576,384				1,428,486
Net Change in Fund Balances		-	74,71	7	48,591		335	(98,917)	)	162,287		32,894		(1,051,955)
Fund Balances - Beginning of year	-						66,283	98,917	_	42,738		472,436		3,136,598
Fund Balances - End of year	\$	-	\$ 74,71	7 \$	48,591	\$	66,618	<del>\$</del> -	\$	205,025	\$	505,330	\$	2,084,643

### Other Supplemental Information Combining Statement of Net Assets Internal Service Funds June 30, 2006

	Department of Public Service		E	quipment	Totals		
Assets							
Current assets:	<b>.</b>	440 470		<b>405.000</b>			
Cash and investments	\$	460,670	\$	605,909	\$	1,066,579	
Due from other funds		-		29,301		29,301	
Due from other governmental units		806		2,797		3,603	
Prepaid costs and other assets		2,988	_	3,801		6,789	
Total current assets		464,464		641,808		1,106,272	
Noncurrent assets - Net capital assets		154,716	_	611,280		765,996	
Total assets		619,180		1,253,088		1,872,268	
Liabilities - Current:							
Accounts payable		1,724		21,820		23,544	
Accrued liabilities		31,838		5,499		37,337	
Total liabilities		33,562		27,319		60,881	
Net Assets							
Invested in capital assets - Net of							
related debt		154,716		611,280		765,996	
Unrestricted		430,902		614,489		1,045,391	
Total net assets	\$	585,618	\$	1,225,769	\$	1,811,387	

### Other Supplemental Information Combining Statement of Revenue, Expenses, and Changes in Net Assets Internal Service Funds Year Ended June 30, 2006

		partment f Public					
	Service		Equip	pment	Totals		
Operating Revenue							
Charges for equipment use	\$	59,444	\$ :	539,340	\$	598,784	
Charges for building use		215,869		-		215,869	
Miscellaneous		6,598		5,851		12,449	
Total operating revenue		281,911	Į	545,191		827,102	
Operating Expenses							
Payroll		96,240		89,887		186,127	
Fringe benefits		56,484		37,530		94,014	
Operating supplies		20,256		106,249		126,505	
Professional service		6,284		300		6,584	
Communications		2,958		1,911		4,869	
Insurance		9,228		40,804		50,032	
Public utilities		9,982		4,757		14,739	
Plant and equipment maintenance		1,038		20,512		21,550	
Equipment rental		14,223		51		14,274	
Depreciation		22,942		211,497		234,439	
Miscellaneous		572		-		572	
Overhead		22,572		23,418		45,990	
Other expenses		846				846	
Total operating expenses		263,625	!	536,916		800,541	
Operating Income		18,286		8,275		26,561	
Nonoperating Income							
Interest income		9,955		11,559		21,514	
Sale of vehicles and equipment				5,092		5,092	
Total nonoperating income		9,955		16,651		26,606	
Net Income		28,241		24,926		53,167	
Net Assets - Beginning of year		557,377	1,2	200,843		1,758,220	
Net Assets - End of year	\$	585,618	\$ 1,2	25,769	\$	1,811,387	

### Other Supplemental Information Combining Statement of Cash Flows Internal Service Funds Year Ended June 30, 2006

	Department of							
	Public Service Equipment					Totals		
Cash Flows from Operating Activities	_							
Receipts from other funds	\$	282,611	\$	544,104	\$	826,715		
Payments to suppliers		(62,116)	·	(155,163)		(217,279)		
Payments to employees		(152,724)		(127,417)		(280,141)		
Payments to other funds		(23,736)		53,567		29,831		
Net cash provided by operating activities		44,035		315,091		359,126		
Cash Flows from Capital Activities								
Purchases of capital assets		-		(160,460)		(160,460)		
Proceeds from sale of capital assets				20,455		20,455		
Net cash used in capital activities		-		(140,005)		(140,005)		
Cash Flows from Investing Activities								
Interest received on investments		9,955		11,559		21,514		
Purchases of investment securities		276,307		381,778		658,085		
Net cash provided by								
investing activities		286,262		393,337		679,599		
Net Increase in Cash and Cash Equivalents		330,297		568,423		898,720		
Cash and Cash Equivalents - Beginning of year		130,373		37,486		167,859		
Cash and Cash Equivalents - End of year	<u>\$</u>	460,670	\$	605,909	\$	1,066,579		
Reconciliation of Operating Income to								
Net Cash from Operating Activities								
Operating income	\$	18,286	\$	8,275	\$	26,561		
Adjustments to reconcile operating income								
to net cash from operating activities:								
Depreciation		22,942		211,497		234,439		
Changes in assets and liabilities:								
Accounts receivable		1,506		-		1,506		
Due from other funds		-		76,985		76,985		
Due from other governmental units		(806)		(1,087)		(1,893)		
Prepaid costs and other assets		(1,021)		(2,369)		(3,390)		
Accounts payable		(2,518)		17,725		15,207		
Due to other funds		(1,164)		-		(1,164)		
Accrued liabilities		6,810		4,065		10,875		
Net cash provided by operating activities	\$	44,035	\$	315,091	\$	359,126		

## City of Howell, Michigan

Report to the City Council

June 30, 2006



#### Plante & Moran, PLLC



1111 Michigan Ave. East Lansing, MI 48823 Tel: 517.332.6200 Fax: 517.332.8502 plantemoran.com

To the Honorable Mayor and Members of the City Council City of Howell, Michigan

We recently completed our audit of the financial statements of the City of Howell, Michigan for the year ended June 30, 2006. During the performance of our audit, we had the opportunity to observe items related to the internal controls and operations as a whole that we would like to bring to your attention. All items are presented for your consideration on attachments as outlined below.

<u>Title</u>	<u>Page</u>
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We appreciate the opportunity to be of service to the City of Howell. The cooperation extended to us by your staff throughout the audit was greatly appreciated. We look forward to continuing our relationship with the City. Should you wish to discuss any of the items included in this letter, we would be happy to do so.





## City of Howell, Michigan Recommendations

### **Accumulated Personal Leave Time**

As noted in the prior year, the City continues to allow employees to carry leave days in excess of the amount specified in its personnel manual. The City's policy for personal leave days states that employees can "carry over a maximum of 44 leave days on the employees' anniversary date." The current financial impact of allowing hours in excess of the policy is approximately \$33,000. We recommend that the City follow the current policy for accumulated personal leave time, or amend the policy appropriately.

### Retiree Health Care Benefits

The Governmental Accounting Standards Board has released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The intent of the new rules is to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. These new rules will apply to the government-wide financial statements rather than the individual fund level. Therefore, the manner in which retiree health care benefits are budgeted will not change, unless you begin funding the benefits (however, as discussed below, there are incentives to do so).

The new pronouncement will require a valuation of the obligation to provide retiree health care benefits, including an amortization of the past service cost over a period of up to 30 years. The valuation must include an annual recommended contribution (ARC). While the ARC does not need to be funded each year, any under funding must be reported as a liability on the government-wide statement of net assets.

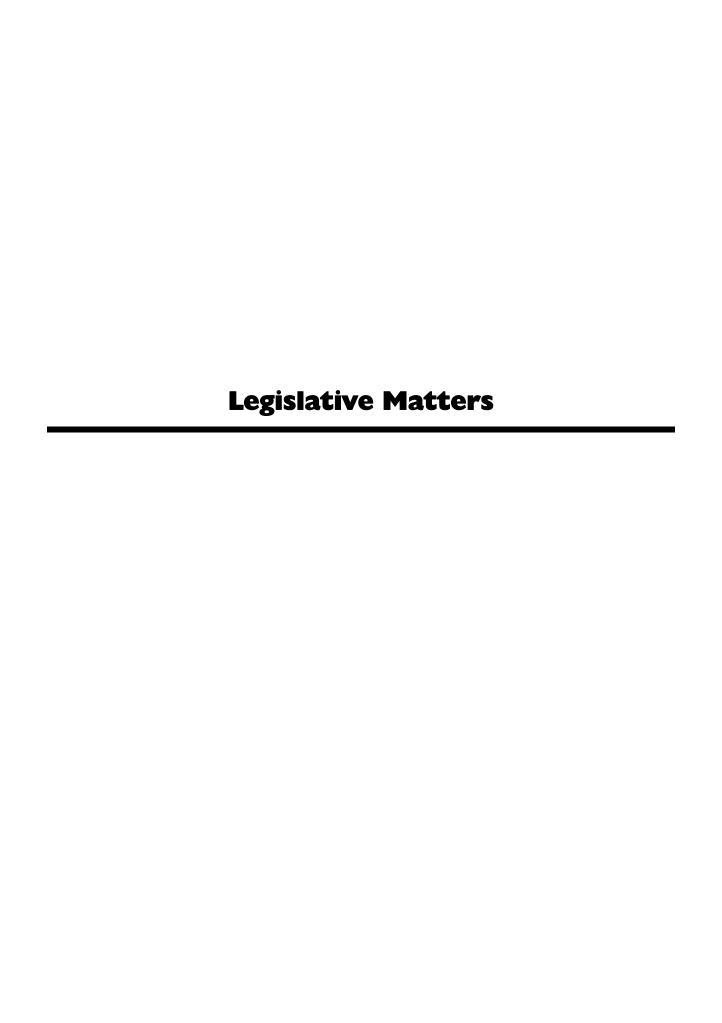
This valuation will need to be performed by an actuary if the total participants exceed 100. Participants are defined as employees in active service, terminated employees not yet receiving benefits, plus retirees and beneficiaries currently receiving benefits. For plans with 100 to 200 participants, the actuarial valuation must be at least every three years; for those over 200 participants, at least every other year.

This statement is being phased in over a three year period, similar to GASB 34. It is effective for fiscal years beginning after December 15, 2006, 2007, or 2008 depending on whether your revenues are over \$100 million, between \$10 million and \$100 million, or under \$10 million, respectively. Remember that planning to make the annual recommended contribution generally requires up to three to six months for an actuarial valuation plus six months lead time to work the numbers into the budget. Therefore, we recommend that you begin the actuarial valuation at least one year prior to the above dates.

# City of Howell, Michigan Recommendations

### Retiree Health Care Benefits (Continued)

The GASB statement has provided substantial incentive to fund the obligation in accordance with the annual recommended contribution. In addition to the normal fairness issue of paying for a service as you use it, the GASB has directed that lower rates of return be used for evaluating the annual recommended contribution in situations where the recommended contribution is not being funded. This will significantly increase the calculation of the following year's contribution. So – funding the contribution will actually reduce your long run cost.



### Revenue Sharing

This year's budget discussion offered hope of an increase in revenue sharing from the last several years. Revenue sharing was identified as a priority by the Legislature during its initial budget discussions in the winter and several proposals existed which included a blanket increase in revenue sharing of several percent and one which tied the increase in revenue sharing to local governments who demonstrated that they had engaged in service sharing, service consolidation, etc. In the end, the summer budget compromises that occurred in July saw no increases in revenue sharing over the last several years.

However, an additional appropriation was made for special census payments in 2006. The revenue sharing act does provide that a city, village, or township with a minimum 10 percent population growth confirmed by a special census, and levying at least one mill, is eligible for an annual payment for a portion or all of the growth in population. Despite this, even if the local government meets these criteria, funds for the special census payment must be appropriated by the Legislature. Therefore, there is risk that a community with a 10 percent or greater population increase since the 2000 census will incur the time and expense of a special census and not have monies appropriated by the Legislature.

With the appropriation reductions to revenue sharing since 2001 (including approximately \$600 million in fiscal year 2006/2007 over amounts calculated by the statutory formula), a number of townships are no longer receiving any statutory revenue sharing. To accomplish the appropriation reductions mandated in the State's budget, the State is required to reduce the statutory portion of a local unit's revenue sharing, (remember that the constitutional portion cannot be adjusted). Many townships no longer have any statutory revenue sharing remaining as a result. For those communities, because sales tax collections have increased, their revenue sharing is actually increasing because they are now only receiving constitutional revenue sharing. Essentially, the remaining amount of statutory revenue sharing in the State's budget (approximately \$400 million) is supporting cities, villages, and larger urban townships.

The statutory formula sunsets in 2007, so these remaining statutory revenue sharing dollars will receive considerable attention next year. Next year, the State will also need to begin dealing with counties again as it relates to statutory revenue sharing. In fiscal year 2004/2005, the State eliminated statutory revenue sharing received by counties (which was approximately \$182 million in fiscal year 2003/2004) and, in return, allowed the counties to advance the levy of their operating millage to July from December. The additional monies from the earlier levy were utilized to create a reserve fund by the counties to replace lost statutory revenue sharing. The expectation is that when the reserve funds at individual counties become depleted, the counties will re-enter the State's statutory revenue sharing formula. It is very possible that the return of county statutory revenue sharing could be at the expense of city, village, and township statutory revenue sharing.

### **Revenue Sharing (Continued)**

Considering the unknown impact of the State's budget crisis, the anticipated sunset of the statutory formula, and the elimination of the single business tax (see "Update on Business Tax Reform") on state shared revenue, we encourage you to develop a contingency plan to deal with possible additional reductions to this revenue item.

### Update on Business Tax Reform (and its impact on local government)

On August 9, 2006, the Michigan Legislature approved a voters' legislative "initiative" to repeal the Michigan Single Business Tax ("SBT") for tax years beginning after December 31, 2007, two years earlier than it was originally slated to end. In addition to the repeal, the law requires the Michigan Department of Treasury to prorate the SBT to result in the equivalent of zero tax on business activity occurring after December 31, 2007. Previously, the SBT was scheduled to be repealed for tax years beginning after December 31, 2009.

Currently, there is no plan for replacement of this \$1.9 billion in lost revenue to the State. If no replacement revenue is identified, statutory revenue sharing may become a target to fill the hole in the State's budget.

### Cable Franchise Fees

The State of Michigan has joined a number of other states considering statewide cable TV franchising. There is a bill (HB 6456) that would create a state video service authorization system that would replace the current system of local franchising of cable TV providers, and also would apply to new providers who would provide service through phone lines. Providers would have to provide customers with local stations and "public access" stations, as is currently required for cable systems. Providers would have to pay a fee of up to five percent of gross revenues that would be given to local governments in lieu of the current local cable franchise fees. The legislature has decided to wait until after the November elections to continue discussions regarding this bill.

### Task Force Report Issued on Local Government Finance

In 2005, the Governor commissioned a task force to further study Michigan's Municipal Finance Model. The Commission has completed their work and released their report in May 2006. Findings of the report include:

• Revenue for local governments is flat, or declining, due to reductions in state revenue sharing and the interaction of the Headlee Amendment and Proposal A. Mature urban centers have been impacted the hardest.

### Task Force Report Issued on Local Government Finance (Continued)

- While revenues have been restricted, many expenditures are increasing beyond the control
  of local government. The expenditures include, but are not limited to health care, pension
  liabilities, and public safety costs.
- The current finance system, based on obsolete revenue foundations, is not resilient or flexible enough to withstand out-migration of taxpayers, whether due to economic downturn or availability of developable land.
- Legacy costs of postemployment benefits to retired workers threaten to overtake the majority of available new revenue for local units.
- Deferring maintenance on critical infrastructure such as roads, sewers, water mains, and buildings, to meet ongoing increases in operating expenditures has left many local governments with crumbling infrastructure and growing future cost liabilities.

The full report can be accessed at: www.migroa.org.

### **Special Road Project Monies**

As part of the Governor's 2006/2007 budget package, \$80 million was proposed to assist local government to move forward on certain transportation projects and get greater access to Federal transportation matching funds. The Legislature approved the Governor's proposal as Public Acts 139, 140, and 141 of 2006. Michigan Department of Transportation officials are reviewing applications for the rest of the funding and the remaining recipients will be announced later this year.

### Considering a Transit Tax?

Public Act 175 of 2006 was enacted which extends the previous five-year period allowed to levy taxes for public transportation to 25 years. This extended period provides local governments the ability to take advantage of federal funding that was allocated in 2005's federal transportation reauthorization. Certain Federal grant requirements require that communities support a system for at least 25 years. This public transportation tax does, however, require voter approval.

### 911 Surcharge Sunset Extended

Local governments receiving monies under the Emergency Service Enabling Act to support 911 operations faced the potential elimination or change in the funding formula at December 31, 2006. To allow further analysis of this issue, the sunset of the Act was extended one year to December 31, 2007 (Public Act 249 of 2006).

### **Government Wins Headlee Challenge**

The Court of Appeals upheld a trial court decision in July 2006 (A&E Parking v. Wayne County Metro, COA docket No. 261046) that the Wayne County Airport Authority has the right to charge user fees to the more than three-dozen companies that sued the Airport Authority. The suit against the Airport Authority alleged that the fees charged to hotels, shuttle and rental car companies and other users of the property that financially benefit from the airport's location should be deemed illegal taxes under the Headlee Amendment. In rendering their opinion in the Authority's favor, the Court considered the charges appropriate and not taxes for the following reasons:

### State law permits fees

- The users such as car rental companies and hotels with shuttles, get a benefit from the airport's existence.
- The fees are not calculated arbitrarily and the users aren't forced to pay the fees.
- The users could choose to take their business elsewhere and avoid the charge.

Despite the victory, it serves as a great reminder to local governments that fees must meet the tests established in the Bolt Case to avoid the classification of fees as un-voted taxes in violation of the Headlee Amendment.

### **Ballot Proposals**

There are currently five issues on the November ballot. They include:

- HJR Z which puts the trust funds that fund the Department of Natural Resources into the Constitution
- Michigan Civil Rights Initiative to constitutionally prohibit race- and gender-based affirmative action.
- Referendum on PA 160, 2004 seeking voter approval of the dove hunting season law.
- SJR E to constitutionally restrict property seizures under eminent domain to only those for public purposes.
- Citizens for Education requiring inflationary increases in education spending as proposed by the K-16 Coalition for Michigan's Future.

On September 8, 2006, the Michigan Board of Canvassers, in a 4-0 vote, elected to keep the proposed constitutional amendment that has been labeled "Stop Over Spending" off of the November 7, 2006 ballot. This proposal would have created new restrictions on local government finances, created tighter limits on state government revenues, and ended the pension system for the state legislature.